

Municipal Employees' Retirement System of Michigan

Annual Actuarial Valuation Report December 31, 2018 - Benzie CRC (1001)





Spring, 2019

Benzie CRC

In care of: Municipal Employees' Retirement System of Michigan 1134 Municipal Way Lansing, Michigan 48917

This report presents the results of the Annual Actuarial Valuation, prepared for Benzie CRC (1001) as of December 31, 2018. The report includes the determination of liabilities and contribution rates resulting from the participation in the Municipal Employees' Retirement System of Michigan ("MERS"). This report contains the minimum actuarially determined contribution requirement, in alignment with the MERS Plan Document, Actuarial Policy, and the Michigan Constitution and governing statutes. Benzie CRC is responsible for the employer contributions needed to provide MERS benefits for its employees and former employees.

The purposes of this valuation are to:

- Measure funding progress as of December 31, 2018,
- Establish contribution requirements for the fiscal year beginning January 1, 2020,
- Provide information regarding the identification and assessment of risk,
- Provide actuarial information in connection with applicable Governmental Accounting Standards Board (GASB) statements, and
- Provide information to assist the local unit of government with state reporting requirements.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The findings in this report are based on data and other information through December 31, 2018. The valuation was based upon information furnished by MERS concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MERS.

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The Municipal Employees' Retirement Act, PA 427 of 1984 and the MERS' Plan Document Article VI sec. 71 (1)(d), provides the MERS Board with the authority to set actuarial assumptions and methods after consultation with the actuary. As the fiduciary of the plan, MERS Retirement Board sets certain assumptions for funding and GASB purposes. These assumptions are checked regularly through a comprehensive study, called an Experience Study. The most recent study was completed in 2015, as prepared by the prior actuary, and is the basis of the assumptions and methods currently in place. At the February 28, 2019 board meeting, the MERS Retirement Board adopted new economic assumptions effective with the December 31, 2019 annual actuarial valuation, which will impact contributions beginning in 2021. An illustration of the potential impact is found in this report.

The Michigan Department of Treasury provides required assumptions to be used for purposes of Public Act 202 reporting. These assumptions are for reporting purposes only and do not impact required contributions. Please refer to the State Reporting page found at the end of this report for information for this filing.

For a full list of all the assumptions used, please refer to the division-specific assumptions described in table(s) in this report, and to the Appendix on the MERS website at: http://www.mersofmich.com/Portals/0/Assets/Resources/AAV-Appendix/MERS-2018AnnualActuarialValuation-Appendix.pdf.

The actuarial assumptions used for this valuation are reasonable for purposes of the measurement.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of Benzie CRC as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board, and with applicable statutes.

David T. Kausch, Rebecca L. Stouffer, and Mark Buis are members of the American Academy of Actuaries. These actuaries meet the Academy's Qualification Standards to render the actuarial opinions contained herein. The signing actuaries are independent of the plan sponsor. GRS maintains independent consulting agreements with certain local units of government for services unrelated to the actuarial consulting services provided in this report.

The Retirement Board of the Municipal Employees' Retirement System of Michigan confirms that the System provides for payment of the required employer contribution as described in Section 20m of Act No. 314 of 1965 (MCL 38.1140m).

This information is purely actuarial in nature. It is not intended to serve as a substitute for legal, accounting or investment advice.



This report was prepared at the request of the MERS Retirement Board and may be provided only in its entirety by the municipality to other interested parties (MERS customarily provides the full report on request to associated third parties such as the auditor for the municipality). GRS is not responsible for the consequences of any unauthorized use. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

If you have reason to believe that the plan provisions are incorrectly described, that important plan provisions relevant to this valuation are not described, that conditions have changed since the calculations were made, that the information provided in this report is inaccurate or is in anyway incomplete, or if you need further information in order to make an informed decision on the subject matter in this report, please contact your Regional Manager at 1.800.767.MERS (6377).

Sincerely,

David T. Kausch, FSA, FCA, EA, MAAA

David Tousek

Rebecca L. Stouffer, ASA, FCA, MAAA

Rebecca J. Stouff

Mark Buis, FSA, FCA, EA, MAAA



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Executive Summary

Funded Ratio

The funded ratio of a plan is the percentage of the dollar value of the actuarial accrued liability that is covered by the actuarial value of assets. While funding ratio may be a useful plan measurement, understanding a plan's funding trend may be more important than a particular point in time. Refer to Table 7 to find a history of this information.

	12/31/2018	12/31/2017
Funded Ratio*	41%	41%

^{*} Reflects assets from Surplus divisions, if any.

There has been a change in actuary and actuarial software since the December 31, 2017 valuation. Throughout this report are references to valuation results generated prior to the 2018 valuation date. Results prior to 2018 were received directly from the prior actuary or extracted from the previous valuation system by MERS's technology service provider.

Please note, this plan is very mature (at least 83% of the liability is attributable to inactive members), the plan is not well funded (41% funded based on Valuation Assets and 37% funded based on Market Value of Assets), and the ratio of Market of Assets to annual benefit payments in force on the valuation date is 4.4. Because of these factors, we recommend the Benzie CRC make contributions in excess of the minimum required amounts such as at the level shown in the 5.75% What If Scenario.



Required Employer Contributions:

Your required employer contributions are shown in the following table. Employee contributions, if any, are in addition to the employer contributions. Changes to the actuarial assumptions and methods based on the 2015 Experience Study are phased-in over a 5-year period. This valuation reflects the fourth year of the phase-in.

Your minimum required contribution is the amount in the "Phase-in" columns. By default, MERS will invoice you the phased-in contribution amount, but strongly encourages you to contribute more than the minimum required contribution. If you requested and have been billed using No Phase-in rates, your 2019 rates will continue to use the No Phase-in method. If you have been billed using the Phased-in rates and wish to change to rates based on No Phase-in, please contact MERS.

		Percentage	e of Payroll		M	onthly \$ Based o	n Projected Payr	oll
	Phase-in	No Phase-in	Phase-in	No Phase-in	Phase-in	No Phase-in	Phase-in	No Phase-in
Valuation Date:	12/31/2018	12/31/2018	12/31/2017	12/31/2017	12/31/2018	12/31/2018	12/31/2017	12/31/2017
	January 1,	January 1,	January 1,	January 1,	January 1, January 1		January 1,	January 1,
Fiscal Year Beginning:	2020	2020	2019	2019	2020	2020	2019	2019
Division								
01 - Gnrl Emp	-	-	-	-	\$ 23,242	\$ 23,718	\$ 21,596	\$ 22,548
11 - Commissioners	-	-	-	-	103	106	93	99
12 - Admin	-	-	-	-	7,150	7,313	6,760	7,086
HA - New hires after 7/1/2011	5.44%	5.48%	5.44%	5.52%	4,379	4,409	4,191	4,251
Municipality Total					\$ 34,874	\$ 35,546	\$ 32,640	\$ 33,984

Employee contribution rates:

	Employee Contribution Rate			
Valuation Date:	12/31/2018	12/31/2017		
Division				
01 - Gnrl Emp	0.00%	0.00%		
11 - Commissioners	2.83%	2.82%		
12 - Admin	0.00%	0.00%		
HA - New hires after 7/1/2011	0.00%	0.00%		



The employer may contribute more than the minimum required contributions, as these additional contributions will earn investment income and may result in lower future contribution requirements. Employers making contributions in excess of the minimum requirements may elect to apply the excess contribution immediately to a particular division, or segregate the excess into one or more of what MERS calls "Surplus" divisions. An election in the first case would immediately reduce any unfunded accrued liability and lower the amortization payments throughout the remaining amortization period. An election to set up Surplus divisions would not immediately lower future contributions, however the assets from the Surplus division could be transferred to an unfunded division in the future to reduce the unfunded liability in future years, or to be used to pay all or a portion of the minimum required contribution in a future year. For purposes of this report, the assets in any Surplus division have been included in the municipality's total assets, unfunded accrued liability and funded status, however, these assets are not used in calculating the minimum required contribution.

MERS strongly encourages employers to contribute more than the minimum contribution shown above.

Assuming that experience of the plan meets actuarial assumptions:

• To accelerate to a 100% funding ratio in 10 years, estimated monthly employer contributions for the fiscal year beginning in 2020 for the entire employer would be \$55,253, instead of \$35,546.

How and Why Do These Numbers Change?

In a defined benefit plan contributions vary from one annual actuarial valuation to the next as a result of the following:

- Changes in benefit provisions (see Table 2)
- Changes in actuarial assumptions and methods (see the Appendix)
- Experience of the plan (investment experience and demographic experience); this is the difference between actual experience of the plan and the actuarial assumptions.

Comments on Investment Rate of Return Assumption

A defined benefit plan is funded by employer contributions, participant contributions, and investment earnings. Investment earnings have historically provided **more than half** of the funding. The larger the share of benefits being provided from investment returns, the smaller the required contributions, and vice versa. Determining the contributions required to prefund the promised retirement benefits requires an assumption of what investment earnings are expected to add to the fund over a long period of time. This is called the **Investment Return Assumption**.

The MERS Investment Return Assumption is **7.75%** per year. This, along with all of our other actuarial assumptions, is reviewed at least every five years in an Experience Study that compares the assumptions used against actual experience and recommends adjustments if necessary. If your municipality would like to explore contributions at lower assumed investment return assumptions, please review the "what if" projection scenarios later in this report.



Assumption Change in 2019

At the February 28, 2019 board meeting, the MERS Retirement Board adjusted key economic assumptions. These assumptions, in particular the investment return assumption, have a significant effect on a plan's required contribution and funding level. Historically low interest rates, along with high equity market valuations, have led to reductions in projected returns for most asset classes. This has resulted in a Board adopted reduction in the investment rate of return assumption to 7.35%, effective with the December 31, 2019 valuation first impacting 2021 contributions. The Board also changed the assumed rate of wage inflation from 3.75% to 3.00%, with the same effective date. This report includes a "What If" scenario of 7.35%/3.00% in order to show the potential impact of this assumption change.

Comments on Asset Smoothing

To avoid dramatic spikes and dips in annual contribution requirements due to short term fluctuations in asset markets, MERS applies a technique called **asset smoothing**. This spreads out each year's investment gains or losses over the prior year and the following four years. This smoothing method is used to determine your actuarial value of assets (valuation assets), which is then used to determine both your funded ratio and your required contributions. The (smoothed) **actuarial rate of return for 2018 was 3.80%, while the actual market rate of return was (4.12)%.** To see historical details of the market rate of return, compared to the smoothed actuarial rate of return, refer to this report's Appendix, or view the "How Smoothing Works" video on the Defined Benefit resource page of the MERS website.

As of December 31, 2018 the actuarial value of assets is 110% of market value due to asset smoothing. This means that meeting the actuarial assumption in the next few years will require average annual market returns that exceed the 7.75% investment return assumption, or contribution requirements will continue to increase.

If the December 31, 2018 valuation results were based on market value instead of actuarial value:

- The funded percent of your entire municipality would be 37% (instead of 41%); and
- Your total employer contribution requirement for the fiscal year starting January 1, 2020 would be \$447,960 (instead of \$426,552)

Alternate Scenarios to Estimate the Potential Volatility of Results ("What If Scenarios")

The calculations in this report are based on assumptions about long-term economic and demographic behavior. These assumptions will never materialize in a given year, except by coincidence. Therefore the results will vary from one year to the next. The volatility of the results depends upon the characteristics of the plan. For example:

- Open divisions that have substantial assets compared to their active employee payroll will have more volatile employer contribution rates due to investment return fluctuations.
- Open divisions that have substantial accrued liability compared to their active employee payroll will have more volatile employer contribution rates due to demographic experience fluctuations.
- Small divisions will have more volatile contribution patterns than larger divisions because statistical fluctuations are relatively larger among small populations.
- Shorter amortization periods result in more volatile contribution patterns.



Many assumptions are important in determining the required employer contributions. In the following table, we show the impact of varying the Investment Return assumption and the Wage Inflation assumption. Lower investment returns would result in higher required employer contributions, and vice-versa. Lower wage inflation generally results in lower required employer contributions as a dollar amount in the long run, and vice versa.

The relative impact of each economic scenario below will vary from year to year, as the participant demographics change. The impact of each scenario should be analyzed for a given year, not from year to year. The results in the table are based on the December 31, 2018 valuation, and are for the municipality in total, not by division. These results do not reflect a 5-year phase in of the impact of the new actuarial assumptions.

It is important to note that calculations in this report are mathematical estimates based upon assumptions regarding future events, which may or may not materialize. Actuarial calculations can and do vary from one valuation to the next, sometimes significantly depending on the group's size. Projections are not predictions. Future valuations will be based on actual future experience.

The Retirement Board has adopted a change to the Investment Return Assumption from 7.75% to 7.35%, and the wage inflation from 3.75% to 3.00%. This change will be effective in the December 31, 2019 valuation which will impact the Fiscal Year 2021 contribution. The scenario shown using these assumptions as of December 31, 2018 is illustrative only. The actual impact of this change when reflected in the 2019 valuation will be different.

	Assumed Future Annual Smoothed Rate of Investment Return					
40/04/00403/ 11/1/ 11/1/ 11/1/		Lower Future		Adopted 2019		Valuation
12/31/2018 Valuation Results		Annual Returns		Assumption		Assumptions
Investment Return Assumption	<u> </u>	5.75%		7.35%		7.75%
Wage Increase Assumption		3.75%		3.00%		3.75%
Accrued Liability	\$	9,366,079	\$	8,071,747	\$	7,833,635
Valuation Assets ¹	\$	3,184,915	\$	3,184,915	\$	3,184,915
Unfunded Accrued Liability	\$	6,181,164	\$	4,886,832	\$	4,648,720
Funded Ratio		34%		39%		41%
Monthly Normal Cost	\$	10,063	\$	6,639	\$	6,689
Monthly Amortization Payment	\$	32,312	\$	31,132	\$	28,857
Total Employer Contribution ²	\$	42,375	\$	37,771	\$	35,546

¹ The Valuation Assets include assets from Surplus divisions, if any.



² If assets exceed accrued liabilities for a division, the division may have an overfunding credit to reduce the division's employer contribution requirement. If the overfunding credit is larger than the normal cost, the division's full credit is included in the municipality's amortization payment above but the division's total contribution requirement is zero. This can cause the displayed normal cost and amortization payment to not add up to the displayed total employer contribution.

Projection Scenarios

The next two pages show projections of the plan's funded ratio and computed employer contributions under the actuarial assumptions used in the valuation and alternate economic scenarios. All three projections take into account the past investment losses that will continue to affect the actuarial rate of return in the short term.

The 7.75%/3.75% scenario provides an estimate of computed employer contributions based on current actuarial assumptions, and a projected 7.75% market return. The other two scenarios may be useful if the municipality chooses to budget more conservatively, and make contributions in addition to the minimum requirements. The 7.35%/3.00% and 5.75%/3.75% projections provide an indication of the potential required employer contribution if these assumptions were met over the long-term.

Your municipality includes one or more Surplus divisions. The assets in a Surplus division may be used to reduce future employer contributions or to accelerate the date by which the municipality becomes 100% funded. The timing and use of these Surplus assets is discretionary.

The Funded Percentage graph shows projections of funded status under the 7.75% investment return assumption, both including the Surplus assets (contributed as of the valuation date), and without the Surplus assets. The graph including the Surplus assets assumes these Surplus assets grow with interest and are not used to lower future employer contributions. We modeled the projections including the Surplus assets in this fashion because the use of these assets is discretionary by the employer and we do not know when and how the employer will use them. Once the employer uses these Surplus assets, any future employer contributions are expected to be lower than those shown in the projections.

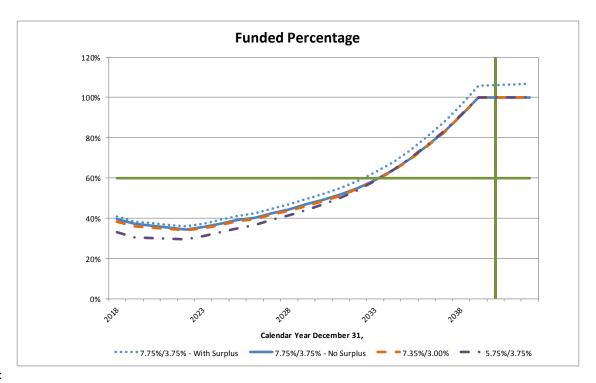
Please note that one or more of your divisions trigger the 3 times benefit payout minimum contribution requirement during the projection period (see table following the projections and the graphs). This contribution requirement was designed so that a plan does not run out of money. This means that if assets in the plan are not enough to pay 3 years of benefit payouts, a minimum contribution is required to raise the level of the assets to be equal to at least 3 years of benefit payments. For a full description of this contribution requirement see the Appendix on the MERS website.



Valuation	Fiscal Year	۸ . ٠				Foundard		puted Annual
Year Ending	Beginning .	ACT	uarial Accrued		. 2	Funded		Employer
12/31	1/1		Liability	Valu	uation Assets ²	Percentage	C	ontribution
7.75% ¹ /3.75	%							
NO 5-YEAR	PHASE-IN							
2018	2020	\$	7,833,635	\$	3,093,574	39%	\$	426,552
2019	2021	\$	7,830,000	\$	2,910,000	37%	\$	454,000
2020	2022	\$	7,810,000	\$	2,820,000	36%	\$	484,000
2021	2023	\$	7,780,000	\$	2,740,000	35%	\$	597,000
2022	2024	\$	7,750,000	\$	2,670,000	34%	\$	608,000
2023	2025	\$	7,710,000	\$	2,750,000	36%	\$	608,000
7.35% ¹ /3.009	%							
NO 5-YEAR	PHASE-IN							
2018	2020	\$	8,071,747	\$	3,093,574	38%	\$	453,252
2019	2021	\$	8,050,000	\$	2,890,000	36%	\$	479,000
2020	2022	\$	8,020,000	\$	2,830,000	35%	\$	496,000
2021	2023	\$	7,980,000	\$	2,760,000	35%	\$	578,000
2022	2024	\$	7,930,000	\$	2,690,000	34%	\$	615,000
2023	2025	\$	7,870,000	\$	2,750,000	35%	\$	614,000
5.75% ¹ /3.75	%							
NO 5-YEAR	PHASE-IN							
2018	2020	\$	9,366,079	\$	3,093,574	33%	\$	508,500
2019	2021	\$	9,340,000	\$	2,850,000	31%	\$	539,000
2020	2022	\$	9,300,000	\$	2,800,000	30%	\$	569,000
2021	2023	\$	9,250,000	\$	2,750,000	30%	\$	682,000
2022	2024	\$	9,190,000	\$	2,700,000	29%	\$	695,000
2023	2025	\$	9,130,000	\$	2,830,000	31%	\$	697,000

Represents both the interest rate for discounting liabilities and the future investment return assumption on the Market Value of assets.
 Valuation Assets do not include assets from Surplus divisions, if any.

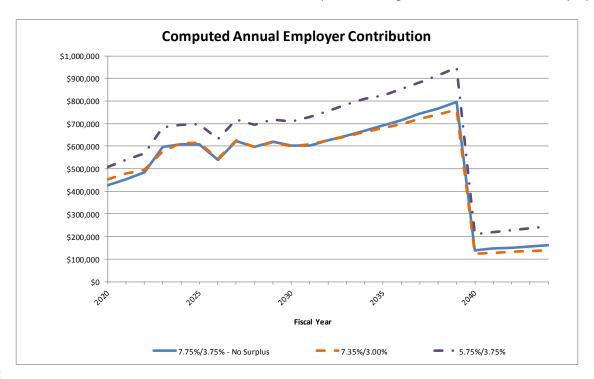




Notes:

All projected funded percentages are shown with no phase-in.

Assumes assets from Surplus divisions will not be used to lower employer contributions during the projection period. The green indicator lines have been added at 60% funded and 22 years following the valuation date for PA 202 purposes.



Notes:

All projected contributions are shown with no phase-in.

Projected employer contributions do not reflect the use of any assets from the Surplus divisions.



Valuation Year Ending 12/31	Fiscal Year Beginning 1/1	7.75%/3.75% No Phase-In	7.35%/3.00% No Phase-In	5.75%/3.75% No Phase-In
Eliuliig 12/31	Beginning 1/1	NO Filase-III	NO Filase-III	NO Pilase-III
2018	2020	No	No	No
2019	2021	No	No	No
2020	2022	01	No	01
2021	2023	01	01	01
2022	2024	01	01	01
2023	2025	01	01	01

This table shows in any given year which division(s) are impacted by the 3 times benefit payout minimum required contribution. If "No" appears in the table, it means none of the divisions are impacted.



Table 1: Employer Contribution Details For the Fiscal Year Beginning January 1, 2020

			Em	ployer Contributio	ons ¹				
				Payment of the	Computed	Computed			Employee
	Total	Employee	Employer	Unfunded	Employer	Employer	Blended ER	Blended ER	Contribut.
	Normal	Contribut.	Normal	Accrued	Contribut. No	Contribut.	Rate No	Rate With	Conversion
Division	Cost	Rate	Cost	Liability⁴	Phase-In	With Phase-In	Phase-In⁵	Phase-In⁵	Factor ²
Percentage of Payroll									
01 - Gnrl Emp	8.35%	0.00%	-	-	-	-	32.75%	32.13%	
11 - Commissioners	6.75%	2.82%	-	-	-	-	32.75%	32.13%	
12 - Admin	9.49%	0.00%	-	-	-	-	32.75%	32.13%	
HA - New hires after 7/1/2011	5.29%	0.00%	5.29%	0.19%	5.48%	5.44%	32.75%	32.13%	0.93%
Estimated Monthly Contribution ³									
01 - Gnrl Emp			\$ 1,587	\$ 22,131	\$ 23,718	\$ 23,242			
11 - Commissioners			13	93	106	103			
12 - Admin			836	6,477	7,313	7,150			
HA - New hires after 7/1/2011			4,253	156	4,409	4,379			
Total Municipality			\$ 6,689	\$ 28,857	\$ 35,546	\$ 34,874			
Estimated Annual Contribution ³			\$ 80,268	\$ 346,284	\$ 426,552	\$ 418,488			

The above employer contribution requirements are in addition to the employee contributions, if any.



If employee contributions are increased/decreased by 1.00% of pay, the employer contribution requirement will decrease/increase by the Employee Contribution Conversion Factor. The conversion factor is usually under 1%, because employee contributions may be refunded at termination of employment, and not used to fund retirement pensions. Employer contributions will all be used to fund pensions.

For divisions that are open to new hires, estimated contributions are based on projected fiscal year payroll. Actual contributions will be based on actual reported monthly pays, and will be different from the above amounts. For divisions that will have no new hires (i.e., closed divisions), invoices will be based on the above dollar amounts which are based on projected fiscal year payroll. See description of Open Divisions and Closed Divisions in the Appendix.

Note that if the overfunding credit is larger than the normal cost, the full credit is shown above but the total contribution requirement is zero. This will cause the displayed normal cost and unfunded accrued liability contributions to not add across.

For linked divisions, the employer will be invoiced the Computed Employer Contribution with Phase-in rate shown above for each linked division (a contribution rate for the open division; a contribution dollar for the closed-but-linked division), unless the employer elects to contribute the Blended Employer Contribution rate shown above, by contacting MERS at 800-767-MERS (6377).

Please see the Comments on Asset Smoothing in the Executive Summary of this report.



Table 2: Benefit Provisions

01 - Gnrl Emp: Closed to new hires, linked to Division HA			
	2018 Valuation	2017 Valuation	
Benefit Multiplier:	2.00% Multiplier (no max)	2.00% Multiplier (no max)	
Normal Retirement Age:	60	60	
Vesting:	10 years	10 years	
Early Retirement (Unreduced):	55/25	55/25	
Early Retirement (Reduced):	50/25	50/25	
	55/15	55/15	
Final Average Compensation:	5 years	5 years	
Employee Contributions:	0.00%	0.00%	
Act 88:	No	No	

11 - Commissioners: Closed to new hires, linked to Division HA				
	2018 Valuation	2017 Valuation		
Benefit Multiplier:	1.50% Multiplier (no max)	1.50% Multiplier (no max)		
Normal Retirement Age:	60	60		
Vesting:	10 years	10 years		
Early Retirement (Unreduced):	-	-		
Early Retirement (Reduced):	50/25	50/25		
	55/15	55/15		
Final Average Compensation:	5 years	5 years		
Employee Contributions:	2.82%	2.82%		
Act 88:	No	No		

12 - Admin: Closed to new hires, linked to Division HA				
	2018 Valuation	2017 Valuation		
Benefit Multiplier:	2.00% Multiplier (no max)	2.00% Multiplier (no max)		
Normal Retirement Age:	60	60		
Vesting:	10 years	10 years		
Early Retirement (Unreduced):	55/25	55/25		
Early Retirement (Reduced):	50/25	50/25		
	55/15	55/15		
Final Average Compensation:	3 years	3 years		
Employee Contributions:	0.00%	0.00%		
Act 88:	No	No		



HA - New hires after 7/1/2011: Open Division, linked to Division 01, 11, 12

	2018 Valuation	2017 Valuation
Benefit Multiplier:	1.00% Multiplier (no max)	Hybrid Plan - 1.00% Multiplier
Normal Retirement Age:	60	60
Vesting:	6 years	6 years
Early Retirement (Unreduced):	-	-
Early Retirement (Reduced):	-	-
Final Average Compensation:	3 years	3 years
Employee Contributions:	0.00%	0.00%
Act 88:	No	No



Table 3: Participant Summary

	2018	3 Va	luation	2017	' Va	luation		2018 Valuat	ion
Division	Number		Annual Payroll ¹	Number		Annual Payroll ¹	Average Age	Average Benefit Service ²	Average Eligibility Service ²
01 - Gnrl Emp									
Active Employees	6	\$	261,154	6	\$	242,722	56.4	20.5	20.5
Vested Former Employees	5		50,984	8		87,171	48.5	13.0	13.9
Retirees and Beneficiaries	36		488,089	32		454,542	69.5		
11 - Commissioners									
Active Employees	1	\$	5,407	1	\$	5,410	64.8	26.8	26.8
Vested Former Employees	0		0	0		0	0.0	0.0	0.0
Retirees and Beneficiaries	3		2,775	3		2,774	81.4		
12 - Admin									
Active Employees	2	\$	105,795	2	\$	93,953	53.7	9.3	9.3
Vested Former Employees	3		33,461	3		33,461	54.5	10.5	12.1
Retirees and Beneficiaries	8		171,805	8		170,715	68.2		
HA - New hires after 7/1/2011									
Active Employees	20	\$	837,756	21	\$	813,764	47.4	3.6	5.3
Vested Former Employees	2		6,404	1		2,239	45.4	4.7	11.2
Retirees and Beneficiaries	0		0	0		0	0.0		
Total Municipality									
Active Employees	29	\$	1,210,112	30	\$	1,155,849	50.3	8.3	9.5
Vested Former Employees	10		90,849	12		122,871	49.7	10.6	12.8
Retirees and Beneficiaries	<u>47</u>		662,669	<u>43</u>		628,031	70.0		
Total Participants	86			85					

Annual payroll for active employees; annual deferred benefits payable for vested former employees; annual benefits being paid for retirees and beneficiaries.



Descriptions can be found under Miscellaneous and Technical Assumptions in the Appendix.

Table 4: Reported Assets (Market Value)

		2018 Valuation				2017 Va	luati	on
	Er	mployer and			Е	mployer and		
Division		Retiree ¹		Employee ²		Retiree ¹	E	Employee ²
01 - Gnrl Emp	\$	1,502,143	\$	61,242	\$	1,721,252	\$	59,673
11 - Commissioners		17,826		1,115		20,428		938
12 - Admin		1,036,544		0		1,071,943		0
HA - New hires after 7/1/2011		205,429		0		168,427		0
S1 - Surplus Unassoc.		83,390		0		87,037		0
Municipality Total ³	\$	2,845,332	\$	62,357	\$	3,069,087	\$	60,611
Combined Assets ³		\$2,90	7,68	39		\$3,12	9,69	3

Reserve for Employer Contributions and Benefit Payments.

The December 31, 2018 valuation assets (actuarial value of assets) are equal to 1.095342 times the reported market value of assets (compared to 1.011321 as of December 31, 2017). Refer to the Appendix for a description of the valuation asset derivation and a detailed calculation of valuation assets.

Assets in the Surplus division(s) are employer assets that have been reserved to be used by the employer at some point in the future to stabilize increases in contributions. These assets are not used in calculating the employer contribution for the fiscal year beginning January 1, 2020.



Reserve for Employee Contributions.

Totals may not add due to rounding.

Table 5: Flow of Valuation Assets

Year Ended	Employer Co	ontributions	Employee	Investment Income (Valuation	Benefit	Employee Contribution	Net	Valuation Asset
12/31	Required	Additional	Contributions	Assets)	Payments	Refunds	Transfers	Balance
2008	\$ 243,685		\$ 0	\$ 128,909	\$ (397,808)	\$ 0	\$ 0	\$ 3,084,730
2009	270,995		0	110,651	(410,143)	0	25,621	3,081,854
2010	264,836		0	139,372	(418,728)	0	0	3,067,334
2011	248,187	\$ 26,612	210	136,314	(454,877)	0	25,251	3,049,031
2012	275,641	33,330	2,836	126,772	(473,027)	0	30,995	3,045,578
2013	304,784	39,996	(2,126)	159,646	(546,580)	0	0	3,001,298
2014	311,930	39,996	289	156,830	(586,554)	0	0	2,923,789
2015	337,417	138,112	289	142,205	(591,233)	0	0	2,950,579
2016	359,497	117,160	291	139,955	(599,144)	0	0	2,968,338
2017	361,817	266,647	152	176,321	(608,146)	0	0	3,165,129
2018	378,970	183,000	152	116,870	(659,206)	0	0	3,184,915

Notes:

Transfers in and out are usually related to the transfer of participants between municipalities, and to employer and employee payments for service credit purchases (if any) that the governing body has approved.

Additional employer contributions, if any, are shown separately starting in 2011. Prior to 2011, additional contributions are combined with the required employer contributions.

The investment income column reflects the recognized investment income based on Valuation Assets. It does not reflect the market value investment return in any given year.

The Valuation Asset balance includes assets from Surplus divisions, if any.



Table 6: Actuarial Accrued Liabilities and Valuation Assets as of December 31, 2018

		Actuarial Accrued Liability													Unfunded	
				Vested											(C	verfunded)
	А	ctive		Former	Re	tirees and		Pending					Perce	nt		Accrued
Division	Emp	oloyees	E	Employees	Ве	neficiaries		Refunds		Total	Va	luation Assets	Funde	d		Liabilities
01 - Gnrl Emp	\$	912,066	\$	262,771	\$	4,175,639	\$	0		\$ 5,350,476	\$	1,712,441		32.0%	\$	3,638,035
11 - Commissioners		17,688		0		18,354		0		36,042		20,747		57.6%		15,295
12 - Admin		176,623		216,627		1,809,086		0		2,202,336		1,135,371		51.6%		1,066,965
HA - New hires after 7/1/2011		218,545		26,236		0		0		244,781		225,015		91.9%		19,766
S1 - Surplus Unassoc.		0		0		0		0		0		91,341				(91,341)
Total	\$	1,324,922	\$	505,634	\$	6,003,079	\$	0		\$ 7,833,635	\$	3,184,915		40.7%	\$	4,648,720



The following results show the combined accrued liabilities and assets for each set of linked divisions. These results are already shown in the table on the prior page(s).

Table 6 (continued)

		Actuarial Accrued Liability									Unfunded			
				Vested									(Overfunded	I)
		Active		Former	Retirees and		Pending					Percent	Accrued	
Division	En	mployees	Er	mployees	Beneficiaries		Refunds		Total	Val	luation Assets	Funded	Liabilities	
Linked Divisions HA, 01, 11, 12	\$	1,324,922	\$	505,634	\$ 6,003,079	\$	() \$	\$ 7,833,635	\$	3,093,574	39.5%	\$ 4,740,0)61

Please see the Comments on Asset Smoothing in the Executive Summary of this report.



Table 7: Actuarial Accrued Liabilities - Comparative Schedule

Valuation Date	Actuarial		Percent	Unfunded (Overfunded) Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2004	\$ 5,371,854	\$ 2,688,848	50%	\$ 2,683,006
2005	5,809,295	2,830,180	49%	2,979,115
2006	6,190,918	2,995,004	48%	3,195,914
2007	6,374,895	3,109,944	49%	3,264,951
2008	6,540,206	3,084,730	47%	3,455,476
2009	6,634,473	3,081,854	46%	3,552,619
2010	6,640,819	3,067,334	46%	3,573,485
2011	6,856,191	3,049,031	44%	3,807,160
2012	6,965,380	3,045,578	44%	3,919,802
2013	7,178,769	3,001,298	42%	4,177,471
2014	7,307,234	2,923,789	40%	4,383,445
2015	7,624,779	2,950,579	39%	4,674,200
2016	7,686,364	2,968,338	39%	4,718,026
2017	7,748,584	3,165,129	41%	4,583,455
2018	7,833,635	3,184,915	41%	4,648,720

The Valuation Assets include assets from Surplus divisions, if any.



Tables 8 and 9: Division-Based Comparative Schedules

Division 01 - Gnrl Emp

Table 8-01: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2008	\$ 4,840,860	\$ 2,268,539	47%	\$ 2,572,321
2009	4,891,277	2,214,221	45%	2,677,056
2010	4,790,796	2,176,773	45%	2,614,023
2011	4,941,261	2,134,701	43%	2,806,560
2012	5,038,459	2,113,218	42%	2,925,241
2013	5,211,898	2,046,549	39%	3,165,349
2014	5,294,688	1,954,226	37%	3,340,462
2015	5,478,659	1,900,748	35%	3,577,911
2016	5,465,985	1,832,472	34%	3,633,513
2017	5,370,446	1,801,087	34%	3,569,359
2018	5,350,476	1,712,441	32%	3,638,035

Notes: Actuarial assumptions were revised for the 2008, 2009, 2010, 2011, 2012 and 2015 actuarial valuations.

Table 9-01: Computed Employer Contributions - Comparative Schedule

	Active Em	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution ¹	Rate ²
2008	19	\$ 710,536	27.24%	0.00%
2009	19	726,556	27.50%	0.00%
2010	19	710,395	27.53%	0.00%
2011	18	672,855	\$ 17,956	0.00%
2012	17	662,329	\$ 18,723	0.00%
2013	15	576,764	\$ 20,009	0.00%
2014	13	480,629	\$ 20,704	0.00%
2015	9	345,589	\$ 22,404	0.00%
2016	7	259,237	\$ 22,564	0.00%
2017	6	242,722	\$ 22,548	0.00%
2018	6	261,154	\$ 23,718	0.00%

¹ For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

Note: The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above. The contribution requirements including the 5-year phase-in are shown on page 2.

See the Benefit Provision History, later in this report, for past benefit provision changes.



² For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

Table 8-11: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2008	\$ 35,048	\$ 3,170	9%	\$ 31,878
2009	34,777	14,393	41%	20,384
2010	36,043	13,679	38%	22,364
2011	26,132	15,219	58%	10,913
2012	29,479	17,926	61%	11,553
2013	31,263	19,103	61%	12,160
2014	31,829	20,140	63%	11,689
2015	34,474	21,036	61%	13,438
2016	35,985	22,049	61%	13,936
2017	35,968	21,608	60%	14,360
2018	36,042	20,747	58%	15,295

Table 9-11: Computed Employer Contributions - Comparative Schedule

	ipatea Employer	omparative sene		
	Active En	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution ¹	Rate ²
2008	3	\$ 14,922	18.70%	0.00%
2009	3	14,922	14.12%	0.00%
2010	3	14,922	15.17%	0.00%
2011	3	14,922	\$ 90	2.82%
2012	2	10,042	\$ 79	2.82%
2013	2	10,261	\$ 74	2.82%
2014	2	10,261	\$ 75	2.82%
2015	2	10,261	\$ 91	2.82%
2016	1	5,389	\$ 94	2.82%
2017	1	5,410	\$ 99	2.82%
2018	1	5,407	\$ 106	2.82%

 $^{1 \ \ \}text{For open divisions, a percent of pay contribution is shown.} \ \ \text{For closed divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \text{For open divisions, a monthly dollar contribution is shown.} \ \ \ \text{For open divisions, a$

Note: The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above. The contribution requirements including the 5-year phase-in are shown on page 2.

See the Benefit Provision History, later in this report, for past benefit provision changes.



² For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

Table 8-12: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2008	\$ 1,664,298	\$ 813,021	49%	\$ 851,277
2009	1,708,419	853,240	50%	855,179
2010	1,813,980	876,882	48%	937,098
2011	1,889,011	898,875	48%	990,136
2012	1,893,319	904,423	48%	988,896
2013	1,916,216	912,023	48%	1,004,193
2014	1,935,592	903,679	47%	1,031,913
2015	2,037,748	952,003	47%	1,085,745
2016	2,059,664	993,039	48%	1,066,625
2017	2,159,575	1,084,078	50%	1,075,497
2018	2,202,336	1,135,371	52%	1,066,965

Table 9-12: Computed Employer Contributions - Comparative Schedule

	1 - 7 -			
	Active En	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution ¹	Rate ²
2008	7	\$ 315,122	22.62%	0.00%
2009	7	333,100	21.96%	0.00%
2010	6	258,305	27.96%	0.00%
2011	5	225,423	\$ 6,211	0.00%
2012	3	114,253	\$ 5,603	0.00%
2013	3	119,137	\$ 5,901	0.00%
2014	3	128,195	\$ 6,268	0.00%
2015	3	125,218	\$ 6,977	0.00%
2016	3	132,710	\$ 7,033	0.00%
2017	2	93,953	\$ 7,086	0.00%
2018	2	105,795	\$ 7,313	0.00%

 $^{1 \ \, \}text{For open divisions, a percent of pay contribution is shown.} \ \, \text{For closed divisions, a monthly dollar contribution is shown.} \\$

Note: The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above. The contribution requirements including the 5-year phase-in are shown on page 2.

See the Benefit Provision History, later in this report, for past benefit provision changes.



² For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

Table 8-HA: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2008	\$ 0	\$ 0	0%	\$ 0
2009	0	0	0%	0
2010	0	0	0%	0
2011	(213)	236	-111%	(449)
2012	4,123	10,011	243%	(5,888)
2013	19,392	23,623	122%	(4,231)
2014	45,125	45,744	101%	(619)
2015	73,898	76,792	104%	(2,894)
2016	124,730	120,778	97%	3,952
2017	182,595	170,334	93%	12,261
2018	244,781	225,015	92%	19,766

Table 9-HA: Computed Employer Contributions - Comparative Schedule

	iipatea Eiiipioyei		comparative sent	
	Active En	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution ¹	Rate ²
2008	0	\$ 0	\$ 0	0.00%
2009	0	0	\$ 0	0.00%
2010	0	0	\$ 0	0.00%
2011	1	46,470	5.48%	0.00%
2012	4	192,934	5.24%	0.00%
2013	7	275,932	5.34%	0.00%
2014	10	396,226	5.28%	0.00%
2015	14	528,961	5.46%	0.00%
2016	18	716,469	5.37%	0.00%
2017	21	813,764	5.52%	0.00%
2018	20	837,756	5.48%	0.00%

¹ For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

Note: The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above. The contribution requirements including the 5-year phase-in are shown on page 2.

See the Benefit Provision History, later in this report, for past benefit provision changes.



² For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

Table 8-S1: Actuarial Accrued Liabilities - Comparative Schedule

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2008	\$ 0	\$ 0		\$ 0
2009	0	0		0
2010	0	0		0
2011	0	0		0
2012	0	0		0
2013	0	0		0
2014	0	0		0
2015	0	0		0
2016	0	0		0
2017	0	88,022		(88,022)
2018	0	91,341		(91,341)



Table 10: Division-Based Layered Amortization Schedule

Division 01 - Gnrl Emp

Table 10-01: Layered Amortization Schedule

				Ar	mounts for Fi	scal Year Beginn	ing 1/	1/2020
	Date	Original	Original Amortization	Ou	tstanding	Remaining Amortization		nnual ortization
Type of UAL	Established	Balance ¹	Period ²	UAI	L Balance ³	Period ²	Pa	yment
Initial	12/31/2015	\$ 3,577,911	23	\$	3,700,143	20	\$	268,596
(Gain)/Loss	12/31/2016	5,858	22		6,384	20		468
(Gain)/Loss	12/31/2017	(95,928)	21		(103,835)	20		(7,536)
(Gain)/Loss	12/31/2018	51,632	20		55,633	20		4,044
Total				\$	3,658,325		\$	265,572

¹ For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2018 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2018 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



² According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

³ This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

Division 11 - Commissioners

Table 10-11: Layered Amortization Schedule

					Am	our	nts for Fi	scal Year Beginn	ing 1/1/	2020
				Original				Remaining	An	nual
	Date	Ori	iginal	Amortization	Out	star	nding	Amortization	Amort	ization
Type of UAL	Established	Bal	ance ¹	Period ²	UAL	Bal	ance ³	Period ²	Pay	ment
Initial	12/31/2015	\$	13,438	23	\$		14,137	20	\$	1,032
(Gain)/Loss	12/31/2016		59	22			74	20		0
(Gain)/Loss	12/31/2017		303	21			327	20		24
(Gain)/Loss	12/31/2018		820	20			884	20		60
Total					\$		15,422		\$	1,116

¹ For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2018 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2018 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



² According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

³ This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

Table 10-12: Layered Amortization Schedule

				Ar	nounts for Fi	scal Year Beginn	ing 1/1	/2020
			Original			Remaining	Ar	nual
	Date	Original	Amortization	Ou	tstanding	Amortization	Amor	tization
Type of UAL	Established	Balance ¹	Period ²	UAI	L Balance ³	Period ²	Pay	ment
Initial	12/31/2015	\$ 1,085,745	23	\$	1,125,727	20	\$	81,720
(Gain)/Loss	12/31/2016	(37,053)	22		(40,378)	20		(2,928)
(Gain)/Loss	12/31/2017	2,220	21		2,403	20		180
(Gain)/Loss	12/31/2018	(15,877)	20		(17,108)	20		(1,248)
Total				\$	1,070,644		\$	77,724

¹ For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2018 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2018 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



² According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

³ This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

Table 10-HA: Layered Amortization Schedule

					Amou	nts for Fi	scal Year Beginn	ing 1/1/2	020
	Date	Orie	ginal	Original Amortization	Outsta	nding	Remaining Amortization	Ann	
Type of UAL	Established	•	nce ¹	Period ²	UAL Ba	Ŭ.	Period ²	Paym	
(Gain)/Loss	12/31/2016	\$	4,195	15	\$	4,356	13	\$	432
(Gain)/Loss	12/31/2017		7,741	15		8,215	14		768
(Gain)/Loss	12/31/2018		6,978	15		7,519	15		672
Total					\$	20,090		\$	1,872

¹ For each type of UAL (layer), this is the original balance as of the date the layer was established.

The unfunded accrued liability (UAL) as of December 31, 2018 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2018 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



² According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

³ This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

GASB 68 Information

The following information has been prepared to provide some of the information necessary to complete GASB Statement No. 68 disclosures. Statement 68 is effective for fiscal years beginning after June 15, 2014. Additional resources, including an Implementation Guide, are available at http://www.mersofmich.com/.

Actuarial Valuation Date: Measurement Date of the Total Pension Liability (TPL):	12/31/2018 12/31/2018
At 12/31/2018, the following employees were covered by the benefit terms: Inactive employees or beneficiaries currently receiving benefits: Inactive employees entitled to but not yet receiving benefits (including refunds): Active employees:	47 10 <u>29</u> 86
Total Pension Liability as of 12/31/2017 measurement date: \$	7,588,427
Total Pension Liability as of 12/31/2018 measurement date: \$	7,672,565
Service Cost for the year ending on the 12/31/2018 measurement date: \$	73,667
Change in the Total Pension Liability due to:	
- Benefit changes ¹ : \$	0
- Differences between expected and actual experience ² : \$	86,027
- Changes in assumptions ² : \$	0
¹ A change in liability due to benefit changes is immediately recognized when calculating pension expe ² Changes in liability due to differences between actual and expected experience, and changes in assur recognized in pension expense over the average remaining service lives of all employees.	
Average expected remaining service lives of all employees (active and inactive):	3
Covered employee payroll: (Needed for Required Supplementary Information) \$	1,210,112

Sensitivity of the Net Pension Liability to changes in the discount rate:

	1% Decrease	Current Discount	1% Increase
	<u>(7.00%)</u>	Rate (8.00%)	<u>(9.00%)</u>
Change in Net Pension Liability as of 12/31/2018: 5	681,565	\$ -	\$ (589,543)

Note: The current discount rate shown for GASB 68 purposes is higher than the MERS assumed rate of return. This is because for GASB 68 purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes it is net of administrative expenses.



GASB 68 Information

This page is for those municipalities who need to "roll-forward" their total pension liability due to the timing of completion of the actuarial valuation in relation to their fiscal year-end.

The following information has been prepared to provide some of the information necessary to complete GASB Statement No. 68 disclosures. Statement 68 is effective for fiscal years beginning after June 15, 2014. Additional resources, including an Implementation Guide, are available at www.mersofmich.com.

Actuarial Valuation Date:

Measurement Date of the Total Pension Liability (TPL):		12/31/2019				
At 12/31/2018, the following employees were covered by the benefit terms: Inactive employees or beneficiaries currently receiving benefits: Inactive employees entitled to but not yet receiving benefits (including refunds): Active employees:		47 10 <u>29</u> 86				
Total Pension Liability as of 12/31/2018 measurement date:	\$	7,577,488				
Total Pension Liability as of 12/31/2019 measurement date:	\$	7,665,926				
Service Cost for the year ending on the 12/31/2019 measurement date:	\$	74,957				
Change in the Total Pension Liability due to:						
- Benefit changes ¹ :	\$	0				
- Differences between expected and actual experience ² :	\$	102,683				
- Changes in assumptions ² :	\$	0				
¹ A change in liability due to benefit changes is immediately recognized when calculating pension expense for the year. ² Changes in liability due to differences between actual and expected experience, and changes in assumptions, are recognized in pension expense over the average remaining service lives of all employees.						
Average expected remaining service lives of all employees (active and inactive):		3				
Covered employee payroll: (Needed for Required Supplementary Information)	\$	1,210,112				

Note: The current discount rate shown for GASB 68 purposes is higher than the MERS assumed rate of return. This is because for GASB 68 purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes it is net of administrative expenses.

1% Decrease

(7.00%)

672,835

Current Discount

Rate (8.00%)

1% Increase

(9.00%)

(582,726)

Sensitivity of the Net Pension Liability to changes in the discount rate:

Change in Net Pension Liability as of 12/31/2019: \$



12/31/2018

Benefit Provision History

The following benefit provision history is provided by MERS. Any corrections to this history or discrepancies between this information and information displayed elsewhere in the valuation report should be reported to MERS. All provisions are listed by date of adoption.

01 - Gnrl Emp	
12/1/2016	Service Credit Purchase Estimates - Yes
1/1/2006	E 2% COLA Adopted (01/01/2006)
6/1/2005	Benefit F55 (With 25 Years of Service)
4 /4 /000=	

E 2% COLA Adopted (01/01/2005) 1/1/2005 1/1/2004 E 2% COLA Adopted (01/01/2004)

1/1/2003 Benefit B-2

E 2% COLA Adopted (01/01/2003) 1/1/2003 1/1/2002 E 2% COLA Adopted (01/01/2002) 1/1/2001 E 2% COLA Adopted (01/01/2001) 1/1/2000 Flexible E 1% COLA Adopted (01/01/2000)

3/21/1994 **Exclude Temporary Employees**

Benefit FAC-5 (5 Year Final Average Compensation) 7/1/1993

10 Year Vesting 7/1/1993 7/1/1993 Benefit C-1 (New)

7/1/1993 Member Contribution Rate 0.00%

7/1/1993 Fiscal Month - January

Defined Benefit Normal Retirement Age - 60

Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

11 - Commissioners

12/1/2016	Service Credit Purchase Estimates - Yes
7/1/2011	Member Contribution Rate 2.82%
1/1/2006	E 2% COLA Adopted (01/01/2006)
1/1/2005	E 2% COLA Adopted (01/01/2005)
1/1/2004	E 2% COLA Adopted (01/01/2004)
1/1/2003	E 2% COLA Adopted (01/01/2003)
1/1/2002	E 2% COLA Adopted (01/01/2002)
10/1/1998	Benefit FAC-5 (5 Year Final Average Com

Compensation)

10/1/1998 10 Year Vesting 10/1/1998 Benefit C-1 (New)

Member Contribution Rate 0.00% 10/1/1998

Day of work defined as 1 Hour a Month for All employees. 9/10/1998

7/1/1993 Fiscal Month - January

Defined Benefit Normal Retirement Age - 60

Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

12 - Admin

12/1/2016	Service Credit Purchase Estimates - Yes
1/1/2006	E 2% COLA Adopted (01/01/2006)
1/1/2005	E 2% COLA Adopted (01/01/2005)
1/1/2004	E 2% COLA Adopted (01/01/2004)
1/1/2003	E 2% COLA Adopted (01/01/2003)



12 - Admin

12/31/2000 Benefit FAC-3 (3 Year Final Average Compensation)

12/31/2000 10 Year Vesting 12/31/2000 Benefit B-2

12/31/2000 Benefit F55 (With 25 Years of Service) 12/31/2000 Member Contribution Rate 0.00%

7/1/1993 Fiscal Month - January

Defined Benefit Normal Retirement Age - 60

Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

HA - New hires after 7/1/2011

7/1/2011 Benefit FAC-3 (3 Year Final Average Compensation)

7/1/2011 6 Year Vesting 7/1/2011 1.0% Multiplier 7/1/1993 Fiscal Month - January

Defined Benefit Normal Retirement Age - 60

No Early Reduced Conditions

S1 - Surplus Unassoc.

7/1/1993 Fiscal Month - January



Plan Provisions, Actuarial Assumptions, and Actuarial Funding Method

Details on MERS plan provisions, actuarial assumptions, and actuarial methodology can be found in the Appendix. Some actuarial assumptions are specific to this municipality and its divisions. These are listed below.

Increase in Final Average Compensation

Division	FAC Increase Assumption
All Divisions	2.00%

Withdrawal Rate Scaling Factor

Division	Withdrawal Rate Scaling Factor
All Divisions	100%

Miscellaneous and Technical Assumptions

Loads – None.



Risk Commentary

Determination of the accrued liability, the employer contribution, and the funded ratio requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability, the actuarially determined contribution and the funded ratio that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- Investment Risk actual investment returns may differ from the expected returns;
- Asset/Liability Mismatch changes in asset values may not match changes in liabilities, thereby altering
 the gap between the accrued liability and assets and consequently altering the funded status and
 contribution requirements;
- **Salary and Payroll Risk** actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- **Longevity Risk** members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
- Other Demographic Risks members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.



PLAN MATURITY MEASURES

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

1. Ratio of the market value of assets to total payroll	2.4
2. Ratio of actuarial accrued liability to payroll	6.5
3. Ratio of actives to retirees and beneficiaries	0.6
4. Ratio of market value of assets to benefit payments	4.4
5. Ratio of net cash flow to market value of assets (boy)	-3.1%

RATIO OF MARKET VALUE OF ASSETS TO TOTAL PAYROLL

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

RATIO OF ACTUARIAL ACCRUED LIABILITY TO PAYROLL

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

RATIO OF ACTIVES TO RETIREES AND BENEFICIARIES

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

RATIO OF MARKET VALUE OF ASSETS TO BENEFIT PAYMENTS

The MERS' Actuarial Policy requires a total minimum contribution equal to the excess (if any) of three times the expected annual benefit payments over the projected market value of assets as of the participating municipality or court's Fiscal Year for which the contribution applies. The ratio of market value of assets to benefit payments as of the valuation date provides an indication of whether the division is at risk for triggering the minimum contribution rule in the near term. If the division triggers this minimum contribution rule, the required employer contributions could increase dramatically relative to previous valuations.

RATIO OF NET CASH FLOW TO MARKET VALUE OF ASSETS

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.



State Reporting

The following information has been prepared to provide some of the information necessary to complete the pension reporting requirements for the State of Michigan's Local Government Retirement System Annual Report (Form No. 5572). Additional resources are available at www.mersofmich.com and on the State www.mersofmich.com and on the

Form 5572 Line Reference	Description	Result
10	Membership as of December 31, 2018	
11	Indicate number of active members	29
12	Indicate number of inactive members	10
13	Indicate number of retirees and beneficiaries	47
14	Investment Performance for Calendar Year Ending December 31, 2018 ¹	
15	Enter actual rate of return - prior 1-year period	-3.64%
16	Enter actual rate of return - prior 5-year period	4.94%
17	Enter actual rate of return - prior 10-year period	8.25%
18	Actuarial Assumptions	
19	Actuarial assumed rate of investment return ²	7.75%
20	Amortization method utilized for funding the system's unfunded actuarial accrued liability, if any	Level Percent
21	Amortization period utilized for funding the system's unfunded actuarial accrued liability, if any ³	20
22	Is each division within the system closed to new employees? ⁴	No
23	Uniform Assumptions	
24	Enter retirement pension system's actuarial value of assets using uniform assumptions	\$3,184,915
25	Enter retirement pension system's actuarial accrued liabilities using uniform assumptions	8,354,130
27	Actuarially Determined Contribution (ADC) using uniform assumptions, Fiscal Year Ending December 31,2019	\$450,468

^{1.} The Municipal Employees' Retirement System's investment performance has been provided to GRS from MERS Investment Staff and included here for reporting purposes. This investment performance figures reported are net of fees on a rolling calendar-year basis for the previous 1-, 5-, and 10-year periods as required under PA 530.



^{2.} Net of administrative and investment expenses.

^{3.} Populated with the longest amortization period remaining in the amortization schedule, across all divisions in the plan. This is when each division and the plan in total is expected to reach 100% funded if all assumptions are met.

⁴ If all divisions within the employer are closed, "yes." If at least one division is open (including shadow divisions) indicate "no."