

# Municipal Employees' Retirement System of Michigan

Annual Actuarial Valuation Report December 31, 2019 - Benzie CRC (1001)





Spring, 2020

Benzie CRC

In care of: Municipal Employees' Retirement System of Michigan 1134 Municipal Way Lansing, Michigan 48917

This report presents the results of the Annual Actuarial Valuation, prepared for Benzie CRC (1001) as of December 31, 2019. The report includes the determination of liabilities and contribution rates resulting from the participation in the Municipal Employees' Retirement System of Michigan ("MERS"). This report contains the minimum actuarially determined contribution requirement, in alignment with the MERS Plan Document, Actuarial Policy, and the Michigan Constitution and governing statutes. Benzie CRC is responsible for the employer contributions needed to provide MERS benefits for its employees and former employees.

The purposes of this valuation are to:

- Measure funding progress as of December 31, 2019,
- Establish contribution requirements for the fiscal year beginning January 1, 2021,
- Provide information regarding the identification and assessment of risk,
- Provide actuarial information in connection with applicable Governmental Accounting Standards Board (GASB) statements, and
- Provide information to assist the local unit of government with state reporting requirements.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The findings in this report are based on data and other information through December 31, 2019. The valuation was based upon information furnished by MERS concerning Retirement System benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal reasonability and year-to-year consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by MERS.

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The Municipal Employees' Retirement Act, PA 427 of 1984 and the MERS' Plan Document Article VI sec. 71 (1)(d), provides the MERS Board with the authority to set actuarial assumptions and methods after consultation with the actuary. As the fiduciary of the plan, MERS Retirement Board sets certain assumptions for funding and GASB purposes. These assumptions are checked regularly through a comprehensive study, called an Experience Study. A study was completed in 2015, as prepared by the prior actuary, and is the basis of the demographic assumptions and methods currently in place. At the February 28, 2019 board meeting, the MERS Retirement Board adopted new economic assumptions effective with the December 31, 2019 annual actuarial valuation, which will impact contributions beginning in 2021. At the February 27, 2020 board meeting, the MERS Retirement Board adopted demographic assumptions effective with the December 31, 2019 annual actuarial valuation, which will impact contributions beginning in 2021. At the February 27, 2020 board meeting, the MERS Retirement Board adopted demographic assumptions effective with the December 31, 2019 on the potential impact is found in this report.

The Michigan Department of Treasury provides required assumptions to be used for purposes of Public Act 202 reporting. These assumptions are for reporting purposes only and do not impact required contributions. Please refer to the State Reporting page found at the end of this report for information for this filing.

For a full list of all the assumptions used, please refer to the division-specific assumptions described in table(s) in this report, and to the Appendix on the MERS website at: <a href="http://www.mersofmich.com/Portals/0/Assets/Resources/AAV-Appendix/MERS-2019AnnualActuarialValuation-Appendix.pdf">http://www.mersofmich.com/Portals/0/Assets/Resources/AAV-Appendix/MERS-2019AnnualActuarialValuation-Appendix.pdf</a>

The actuarial assumptions used for this valuation are reasonable for purposes of the measurement.

This report does not reflect the recent and still developing impact of COVID-19, which is likely to influence demographic and economic experience, at least in the short-term. We will continue to monitor these developments and their impact on the MERS Defined Benefit and Hybrid plans. Actual experience will be reflected in each subsequent annual valuation, as experience emerges.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge the information contained in this report is accurate and fairly presents the actuarial position of Benzie CRC as of the valuation date. All calculations have been made in conformity with generally accepted actuarial principles and practices, with the Actuarial Standards of Practice issued by the Actuarial Standards Board, and with applicable statutes.

David T. Kausch, Rebecca L. Stouffer, and Mark Buis are members of the American Academy of Actuaries. These actuaries meet the Academy's Qualification Standards to render the actuarial opinions contained herein. The signing actuaries are independent of the plan sponsor. GRS maintains independent consulting agreements with certain local units of government for services unrelated to the actuarial consulting services provided in this report.

The Retirement Board of the Municipal Employees' Retirement System of Michigan confirms that the System provides for payment of the required employer contribution as described in Section 20m of Act No. 314 of 1965 (MCL 38.1140m).



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This information is purely actuarial in nature. It is not intended to serve as a substitute for legal, accounting or investment advice.

This report was prepared at the request of the MERS Retirement Board and may be provided only in its entirety by the municipality to other interested parties (MERS customarily provides the full report on request to associated third parties such as the auditor for the municipality). GRS is not responsible for the consequences of any unauthorized use. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different.

If you have reason to believe that the plan provisions are incorrectly described, that important plan provisions relevant to this valuation are not described, that conditions have changed since the calculations were made, that the information provided in this report is inaccurate or is in anyway incomplete, or if you need further information in order to make an informed decision on the subject matter in this report, please contact your Regional Manager at 1.800.767.MERS (6377).

Sincerely,

David To Fausch

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# **Executive Summary**

### **Funded Ratio**

The funded ratio of a plan is the percentage of the dollar value of the actuarial accrued liability that is covered by the actuarial value of assets. While funding ratio may be a useful plan measurement, understanding a plan's funding trend may be more important than a particular point in time. Refer to Table 7 to find a history of this information.

	12/31/2019	12/31/2018
Funded Ratio*	46%	41%

\* Reflects assets from Surplus divisions, if any.

Throughout this report are references to valuation results generated prior to the 2018 valuation date. Results prior to 2018 were received directly from the prior actuary or extracted from the previous valuation system by MERS's technology service provider.



### **Required Employer Contributions:**

Your required employer contributions are shown in the following table. Employee contributions, if any, are in addition to the employer contributions. Changes to the actuarial assumptions and methods based on the 2015 Experience Study are fully phased-in with this valuation.

Effective this valuation, the MERS Retirement Board has adopted a reduction in the investment rate of return assumption from 7.75% to 7.35% and a reduction in the rate of wage inflation from 3.75% to 3.00%. Changes to these assumptions are effective for contributions beginning in 2021 and may be phased-in. This valuation reflects the first year of phase-in.

By default, MERS will invoice you based on the amount in the "No Phase-in" columns. This amount will be considered the minimum required contribution unless you request to be billed the "Phase-in" rates. If you wish to be billed using the phased-in rates, please contact MERS, at which point the alternate minimum required contribution will be the amount in the "Phase-in" columns. Please note that this approach is different than in years past.

		Percentage	e of Payroll		Monthly \$ Based on Projected Payroll				
	Phase-in	No Phase-in	Phase-in	No Phase-in	Phase-in	No Phase-in	Phase-in	No Phase-in	
Valuation Date:	12/31/2019	12/31/2019	12/31/2018	12/31/2018	12/31/2019	12/31/2019	12/31/2018	12/31/2018	
	January 1,	January 1,	January 1,	January 1,	January 1,	January 1,	January 1,	January 1,	
Fiscal Year Beginning:	2021	2021	2020	2020	2021	2021	2020	2020	
Division									
01 - Gnrl Emp	-	-	-	-	\$ 23,875	\$ 25,030	\$ 23,242	\$ 23,718	
11 - Commissioners	-	-	-	-	116	122	103	106	
12 - Admin	-	-	-	-	7,049	7,514	7,150	7,313	
HA - New hires after 7/1/2011	5.50%	5.51%	5.44%	5.48%	5,219	5,228	4,379	4,409	
Municipality Total					\$ 36,259	\$ 37,894	\$ 34,874	\$ 35,546	

Employee contribution rates:

	Employee Contribution Rate			
Valuation Date:	12/31/2019	12/31/2018		
Division				
01 - Gnrl Emp	0.00%	0.00%		
11 - Commissioners	2.82%	2.82%		
12 - Admin	0.00%	0.00%		
HA - New hires after 7/1/2011	0.00%	0.00%		

The employer may contribute more than the minimum required contributions, as these additional contributions will earn investment income and may result in lower future contribution requirements. Employers making contributions in excess of the minimum requirements may elect to apply the excess contribution immediately to a particular division, or segregate the excess into one or more of what MERS calls "Surplus" divisions. An election in the first case would immediately reduce any unfunded accrued liability and lower the amortization payments throughout the remaining amortization period. An election to set up Surplus divisions would not immediately lower future contributions, however the assets from the Surplus division could be transferred to an unfunded division in the future to reduce the unfunded liability in future years, or to be used to pay all or a portion of the minimum required contribution in a future year. For purposes of this report, the assets in any Surplus division have been included in the municipality's total assets, unfunded accrued liability and funded status, however, these assets are not used in calculating the minimum required contribution.

MERS strongly encourages employers to contribute more than the minimum contribution shown above.



Assuming that experience of the plan meets actuarial assumptions:

• To accelerate to a 100% funding ratio in 10 years, estimated monthly employer contributions for the fiscal year beginning in 2021 for the entire employer would be \$56,691, instead of \$37,894.

#### How and Why Do These Numbers Change?

In a defined benefit plan contributions vary from one annual actuarial valuation to the next as a result of the following:

- Changes in benefit provisions (see Table 2)
- Changes in actuarial assumptions and methods (see the Appendix)
- Experience of the plan (investment experience and demographic experience); this is the difference between actual experience of the plan and the actuarial assumptions.

### **Comments on Investment Rate of Return Assumption**

A defined benefit plan is funded by employer contributions, participant contributions, and investment earnings. Investment earnings have historically provided a significant portion of the funding. The larger the share of benefits being provided from investment returns, the smaller the required contributions, and vice versa. Determining the contributions required to prefund the promised retirement benefits requires an assumption of what investment earnings are expected to add to the fund over a long period of time. This is called the **Investment Return Assumption**.

The MERS Investment Return Assumption is **7.35%** per year. This, along with all of our other actuarial assumptions, is reviewed at least every five years in an Experience Study that compares the assumptions used against actual experience and recommends adjustments if necessary. If your municipality would like to explore contributions at lower assumed investment return assumptions, please review the "what if" projection scenarios later in this report.

### Assumption Change in 2019

At the February 28, 2019 board meeting, the MERS Retirement Board adjusted key economic assumptions. These assumptions, in particular the investment return assumption, have a significant effect on a plan's required contribution and funding level. Historically low interest rates, along with high equity market valuations, have led to reductions in projected returns for most asset classes. This has resulted in a Board adopted reduction in the investment rate of return assumption from 7.75% to 7.35%, effective with the December 31, 2019 valuation, first impacting 2021 contributions. The Board also changed the assumed rate of wage inflation from 3.75% to 3.00%, with the same effective date.

### Assumption Change in 2020

A 5-year experience study analyzing historical experience from 2013 through 2018 was completed in February 2020. In addition to changes to the economic assumptions which will take effect with the Fiscal year 2021 contribution rates, the experience study recommends updated demographic assumptions, including adjustments to the following actuarial assumptions: mortality, retirement, disability, and termination rates. A complete description of the proposed assumptions may be found in the Appendix to the valuation. Changes to the demographic assumptions resulting from the experience study have been approved by the MERS Retirement Board and are to be effective beginning with the December 31, 2020 actuarial valuation first impacting 2022 contributions. This report includes a "What If" scenario of the approved 2020 assumption changes in an effort to show employers the anticipated impact on contribution rates.



### **Comments on Asset Smoothing**

To avoid dramatic spikes and dips in annual contribution requirements due to short term fluctuations in asset markets, MERS applies a technique called **asset smoothing**. This spreads out each year's investment gains or losses over the prior year and the following four years. This smoothing method is used to determine your actuarial value of assets (valuation assets), which is then used to determine both your funded ratio and your required contributions. The (smoothed) **actuarial rate of return for 2019 was 4.77%**, **while the actual market rate of return was 13.41%**. To see historical details of the market rate of return, compared to the smoothed actuarial rate of return, refer to this report's Appendix, or view the "<u>How Smoothing Works</u>" video on the <u>Defined Benefit resource page</u> of the MERS website.

As of December 31, 2019, the actuarial value of assets is 101% of market value due to asset smoothing. This means that meeting the actuarial assumption in the next few years will require average annual market returns that exceed the 7.35% investment return assumption, or contribution requirements will continue to increase.

If the December 31, 2019 valuation results were based on market value instead of actuarial value:

- The funded percent of your entire municipality would be 45% (instead of 46%); and
- Your total employer contribution requirement for the fiscal year starting January 1, 2021 would be \$458,184 (instead of \$454,728).

# Alternate Scenarios to Estimate the Potential Volatility of Results ("What If Scenarios")

The calculations in this report are based on assumptions about long-term economic and demographic behavior. These assumptions will never materialize in a given year, except by coincidence. Therefore the results will vary from one year to the next. The volatility of the results depends upon the characteristics of the plan. For example:

- Open divisions that have substantial assets compared to their active employee payroll will have more volatile employer contribution rates due to investment return fluctuations.
- Open divisions that have substantial accrued liability compared to their active employee payroll will have more volatile employer contribution rates due to demographic experience fluctuations.
- Small divisions will have more volatile contribution patterns than larger divisions because statistical fluctuations are relatively larger among small populations.
- Shorter amortization periods result in more volatile contribution patterns.

Many assumptions are important in determining the required employer contributions. In the following table, we show the impact of varying the Investment Return assumption and the demographic assumptions. Lower investment returns would result in higher required employer contributions, and vice-versa. Alternate demographic assumptions may result in higher or lower employer contributions depending on the demographic characteristics of the plan participants.

The relative impact of the economic and demographic scenarios below will vary from year to year, as the participant demographics change. The impact of each scenario should be analyzed for a given year, not from year to year. The results in the table are based on the December 31, 2019 valuation, and are for the municipality in total, not by division. These results do not reflect a phase in of the impact of the new actuarial assumptions.



It is important to note that calculations in this report are mathematical estimates based upon assumptions regarding future events, which may or may not materialize. Actuarial calculations can and do vary from one valuation to the next, sometimes significantly depending on the group's size. Projections are not predictions. Future valuations will be based on actual future experience.

In addition to economic assumption changes effective with Fiscal Year 2021 contributions, the Retirement Board has also adopted a change to certain demographic and other assumptions effective for the December 31, 2020 valuation which will impact the Fiscal Year 2022 contributions. Please see the section labeled "Assumption Change in 2020" for more information. The scenario shown using these assumptions as of December 31, 2019 is illustrative only. The actual impact of this change when reflected in the 2020 Annual Actuarial Valuation report will be different.

	Assumed Future Annual Smoothed Rate of Investment Return						
			2020 Adopted				
	Lower Future		Demographic		Valuation		
12/31/2019 Valuation Results	Annual Returns <sup>3</sup>		Assumptions		Assumptions		
Investment Return Assumption	5.35%		7.35%		7.35%		
Wage Increase Assumption	3.00%		3.00%		3.00%		
Accrued Liability	\$ 9,575,120	\$	8,159,045	\$	7,986,243		
Valuation Assets <sup>1</sup>	\$ 3,672,752	\$	3,672,752	\$	3,672,752		
Unfunded Accrued Liability	\$ 5,902,368	\$	4,486,293	\$	4,313,491		
Funded Ratio	38%		45%		46%		
Monthly Normal Cost	\$ 10,239	\$	6,840	\$	6,736		
Monthly Amortization Payment	\$ 35,356	\$	32,357	\$	31,158		
Total Employer Contribution <sup>2</sup>	\$ 45,595	\$	39,197	\$	37,894		

<sup>1</sup> The Valuation Assets include assets from Surplus divisions, if any.

<sup>2</sup> If assets exceed accrued liabilities for a division, the division may have an overfunding credit to reduce the division's employer contribution requirement. If the overfunding credit is larger than the normal cost, the division's full credit is included in the municipality's amortization payment above but the division's total contribution requirement is zero. This can cause the displayed normal cost and amortization payment to not add up to the displayed total employer contribution.

<sup>3</sup> Based on current demographic assumptions.

### **Projection Scenarios**

The next two pages show projections of the plan's funded ratio and computed employer contributions under the actuarial assumptions used in the valuation and alternate economic and demographic assumption scenarios. All three projections take into account the past investment losses that will continue to affect the actuarial rate of return in the short term.

The 7.35%/3.00% scenario provides an estimate of computed employer contributions based on current actuarial assumptions, and a projected 7.35% market return. The other two scenarios may be useful if the municipality chooses to budget more conservatively, and make contributions in addition to the minimum requirements. The 2020 adopted demographic assumption and 5.35%/3.00% projection scenarios provide an indication of the potential required employer contribution if these assumptions were met over the long-term.

Your municipality includes one or more Surplus divisions. The assets in a Surplus division may be used to reduce future employer contributions or to accelerate the date by which the municipality becomes 100% funded. The timing and use of these Surplus assets is discretionary.



The Funded Percentage graph shows projections of funded status under the 7.35% investment return assumption, both including the Surplus assets (contributed as of the valuation date), and without the Surplus assets. The graph including the Surplus assets assumes these Surplus assets grow with interest and are not used to lower future employer contributions. We modeled the projections including the Surplus assets in this fashion because the use of these assets is discretionary by the employer and we do not know when and how the employer will use them. Once the employer uses these Surplus assets, any future employer contributions are expected to be lower than those shown in the projections.

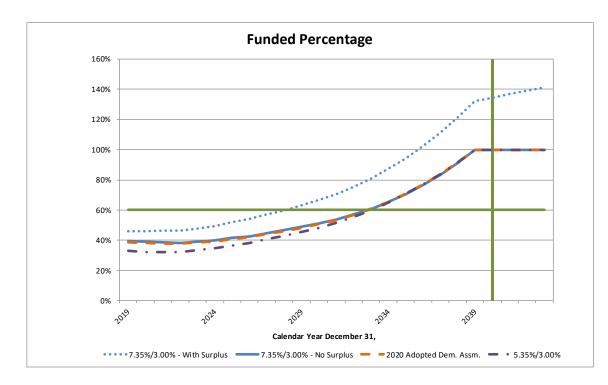
Please note that one or more of your divisions trigger the 3 times benefit payout minimum contribution requirement during the projection period (see table following the projections and the graphs). This contribution requirement was designed so that a plan does not run out of money. This means that if assets in the plan are not enough to pay 3 years of benefit payouts, a minimum contribution is required to raise the level of the assets to be equal to at least 3 years of benefit payments. For a full description of this contribution requirement see the Appendix on the MERS website.

Valuation	Fiscal Year						Com	puted Annual
Year Ending	Beginning	Actu	arial Accrued			Funded		Employer
12/31	1/1		Liability	Val	uation Assets <sup>2</sup>	Percentage	C	ontribution
7.25% <sup>1</sup> /2.0	00/ Comment D							
-	0% - Current D	emo	graphic Assum	ρτιο	ns			
NO 5-YEAR	_	4	7 000 0 40	4		2004		45 4 700
2019	2021	\$	7,986,243	\$	3,145,158	39%	\$	454,728
2020	2022	\$	7,950,000	\$	3,100,000	39%	\$	468,000
2021	2023	\$	7,890,000	\$	3,060,000	39%	\$	483,000
2022	2024	\$	7,840,000	\$	3,010,000	38%	\$	525,000
2023	2025	\$	7,780,000	\$	3,030,000	39%	\$	581,000
2024	2026	\$	7,720,000	\$	3,070,000	40%	\$	517,000
7.35% <sup>1</sup> /3.00	0% - Adopted 2	2020	Demographic	Assı	umptions			
NO 5-YEAR	PHASE-IN							
2019	2021	\$	8,159,045	\$	3,145,158	39%	\$	470,364
2020	2022	\$	8,130,000	\$	3,100,000	38%	\$	485,000
2021	2023	\$	8,090,000	\$	3,070,000	38%	\$	500,000
2022	2024	\$	8,060,000	\$	3,040,000	38%	\$	518,000
2023	2025	\$	8,010,000	\$	3,080,000	38%	\$	581,000
2024	2026	\$	7,970,000	\$	3,130,000	39%	\$	541,000
5.35% <sup>1</sup> /3.00	0% - Current D	emo	graphic Assum	ptio	ns			
NO 5-YEAR	PHASE-IN							
2019	2021	\$	9,575,120	\$	3,145,158	33%	\$	547,140
2020	2022	\$	9,510,000	\$	3,040,000	32%	\$	566,000
2021	2023	\$	9,430,000	\$	3,030,000	32%	\$	583,000
2022	2024	\$	9,350,000	\$	3,020,000	32%	\$	621,000
2023	2025	\$	9,260,000	\$	3,090,000	33%	\$	679,000
2024	2026	\$	9,180,000	\$	3,170,000	35%	\$	627,000

<sup>1</sup> Represents both the interest rate for discounting liabilities and the future investment return assumption on the Market Value of assets.

<sup>2</sup> Valuation Assets do not include assets from Surplus divisions, if any.

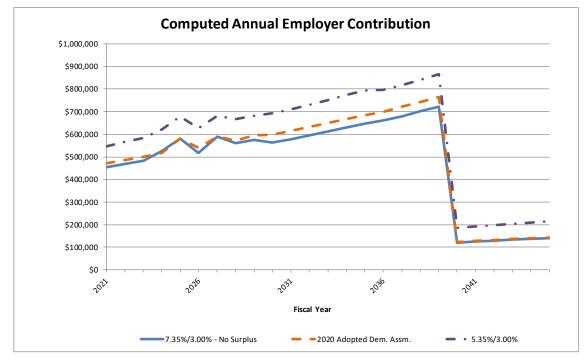




Notes:

All projected funded percentages are shown with no phase-in.

Assumes assets from Surplus divisions will not be used to lower employer contributions during the projection period. The green indicator lines have been added at 60% funded and 21 years following the valuation date for PA 202 purposes.



Notes:

All projected contributions are shown with no phase-in.

Projected employer contributions do not reflect the use of any assets from the Surplus divisions.



Valuation Year Ending 12/31	Fiscal Year Beginning 1/1	7.35%/3.00% No Phase-In	2020 Dem. Assm. No Phase-In	5.35%/3.00% No Phase-In
2019	2021	No	No	No
2020	2022	No	No	No
2021	2023	No	No	No
2022	2024	01	No	01
2023	2025	01	01	01
2024	2026	No	No	No

This table shows in any given year which division(s) are impacted by the 3 times benefit payout minimum required contribution. If "No" appears in the table, it means none of the divisions are impacted.



# Table 1: Employer Contribution Details For the Fiscal Year Beginning January 1, 2021

			Employer Contributions <sup>1</sup>						
Division	Total Normal Cost	Employee Contribut. Rate	Employer Normal Cost	Payment of the Unfunded Accrued Liability <sup>4</sup>	Computed Employer Contribut. No Phase-In	Computed Employer Contribut. With Phase-In	Blended ER Rate No Phase-In <sup>5</sup>	Blended ER Rate With Phase-In <sup>5</sup>	Employee Contribut. Conversion Factor <sup>2</sup>
Percentage of Payroll									
01 - Gnrl Emp	8.34%	0.00%		-	-	-	32.65%	31.24%	
11 - Commissioners	6.79%	2.82%		-	-	-	32.65%	31.24%	
12 - Admin	9.52%	0.00%		-	-	-	32.65%	31.24%	
HA - New hires after 7/1/2011	5.15%	0.00%	5.15%	0.36%	5.51%	5.50%	32.65%	31.24%	
Estimated Monthly Contribution <sup>3</sup>									
01 - Gnrl Emp			\$ 1,068	\$ 23,962	\$ 25,030	\$ 23,875			
11 - Commissioners			13	109	122	116			
12 - Admin			771	6,743	7,514	7,049			
HA - New hires after 7/1/2011			4,884	344	5,228	5,219			
Total Municipality			\$ 6,736	\$ 31,158	\$ 37,894	\$ 36,259			
Estimated Annual Contribution <sup>3</sup>			\$ 80,832	\$ 373,896	\$ 454,728	\$ 435,108			

<sup>1</sup> The above employer contribution requirements are in addition to the employee contributions, if any.

<sup>2</sup> If employee contributions are increased/decreased by 1.00% of pay, the employer contribution requirement will decrease/increase by the Employee Contribution Conversion Factor. The conversion factor is usually under 1%, because employee contributions may be refunded at termination of employment, and not used to fund retirement pensions. Employer contributions will all be used to fund pensions.

<sup>3</sup> For divisions that are open to new hires, estimated contributions are based on projected fiscal year payroll. Actual contributions will be based on actual reported monthly pays, and will be different from the above amounts. For divisions that will have no new hires (i.e., closed divisions), invoices will be based on the above dollar amounts which are based on projected fiscal year payroll. See description of Open Divisions and Closed Divisions in the Appendix.

<sup>4</sup> Note that if the overfunding credit is larger than the normal cost, the full credit is shown above but the total contribution requirement is zero. This will cause the displayed normal cost and unfunded accrued liability contributions to not add across.

<sup>5</sup> For linked divisions, the employer will be invoiced the Computed Employer Contribution No Phase-in rate shown above for each linked division (a contribution rate for the open division; a contribution dollar for the closed-but-linked division), unless the employer elects to contribute the Blended Employer Contribution rate shown above, by contacting MERS at 800-767-MERS (6377).

Please see the Comments on Asset Smoothing in the Executive Summary of this report.



# **Table 2: Benefit Provisions**

#### 01 - Gnrl Emp: Closed to new hires, linked to Division HA

	2019 Valuation	2018 Valuation
Benefit Multiplier:	2.00% Multiplier (no max)	2.00% Multiplier (no max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	55/25	55/25
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	5 years	5 years
Employee Contributions:	0.00%	0.00%
Act 88:	No	No

### 11 - Commissioners: Closed to new hires, linked to Division HA

	2019 Valuation	2018 Valuation
Benefit Multiplier:	1.50% Multiplier (no max)	1.50% Multiplier (no max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	-	-
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	5 years	5 years
Employee Contributions:	2.82%	2.82%
Act 88:	No	Νο

### 12 - Admin: Closed to new hires, linked to Division HA

	2019 Valuation	2018 Valuation
Benefit Multiplier:	2.00% Multiplier (no max)	2.00% Multiplier (no max)
Normal Retirement Age:	60	60
Vesting:	10 years	10 years
Early Retirement (Unreduced):	55/25	55/25
Early Retirement (Reduced):	50/25	50/25
	55/15	55/15
Final Average Compensation:	3 years	3 years
Employee Contributions:	0.00%	0.00%
Act 88:	No	No



HA - New hires after 7/1/20.	11: Open Division, linked to Divi	SION 01, 11, 12
	2019 Valuation	2018 Valuation
Benefit Multiplier:	1.00% Multiplier (no max)	1.00% Multiplier (no max)
Normal Retirement Age:	60	60
Vesting:	6 years	6 years
Early Retirement (Unreduced):	-	-
Early Retirement (Reduced):	-	-
Final Average Compensation:	3 years	3 years
Employee Contributions:	0.00%	0.00%
Act 88:	No	No

### HA - New hires after 7/1/2011: Open Division, linked to Division 01, 11, 12



	2019	) Va	luation	2018	l Va	luation	2	2019 Valuat	tion	
Division	Number		Annual Payroll <sup>1</sup>	Number		Annual Payroll <sup>1</sup>	Average Age	Average Benefit Service <sup>2</sup>	Average Eligibility Service <sup>2</sup>	
01 - Gnrl Emp										
Active Employees	4	\$	175,839	6	\$	261,154	55.6	20.8	20.8	
Vested Former Employees	5		50,985	5		50,984	49.5	13.0	14.3	
Retirees and Beneficiaries	37		503,423	36		488,089	69.9			
Pending Refunds	0			0						
11 - Commissioners										
Active Employees	1	\$	5,381	1	\$	5,407	65.8	27.8	27.8	
Vested Former Employees	0		0	0		0	0.0	0.0	0.0	
Retirees and Beneficiaries	3		2,774	3		2,775	82.4			
Pending Refunds	0			0						
12 - Admin										
Active Employees	2	\$	98,578	2	\$	105,795	54.7	10.3	10.3	
Vested Former Employees	2		28,195	3		33,461	53.0	12.3	12.3	
Retirees and Beneficiaries	9		177,199	8		171,805	68.3			
Pending Refunds	0			0						
HA - New hires after 7/1/2011										
Active Employees	25	\$	1,033,111	20	\$	837,756	45.5	3.7	5.0	
Vested Former Employees	2		6,404	2		6,404	46.4	4.7	11.7	
Retirees and Beneficiaries	0		0	0		0	0.0			
Pending Refunds	0			0						
Total Municipality										
Active Employees	32	\$	1,312,909	29	\$	1,210,112	48.0	7.0	8.0	
Vested Former Employees	9		85,584	10		90,849	49.6	11.0	13.3	
<b>Retirees and Beneficiaries</b>	49		683,396	47		662,669	70.4			
Pending Refunds	<u>0</u>			<u>0</u>						
Total Participants	90			86						

# **Table 3: Participant Summary**

<sup>1</sup> Annual payroll for active employees; annual deferred benefits payable for vested former employees; annual benefits being paid for retirees and beneficiaries.

<sup>2</sup> Descriptions can be found under Miscellaneous and Technical Assumptions in the Appendix.



		2019 Va	tion		2018 Va	aluatio	on	
Division	Er	nployer and Retiree <sup>1</sup>		Employee <sup>2</sup>	Er	nployer and Retiree <sup>1</sup>	Er	nployee <sup>2</sup>
01 - Gnrl Emp	\$	1,540,813	\$	61,318	\$	1,502,143	\$	61,242
11 - Commissioners		18,602		1,284		17,826		1,115
12 - Admin		1,197,116		0		1,036,544		0
HA - New hires after 7/1/2011		285,114		0		205,429		0
S1 - Surplus Unassoc.		520,731		0		83,390		0
Municipality Total <sup>3</sup>	\$	3,562,376	\$	62,602	\$	2,845,332	\$	62,357
Combined Assets <sup>3</sup>		\$3,624,978				\$2,90	7,689	

# Table 4: Reported Assets (Market Value)

Reserve for Employer Contributions and Benefit Payments.

<sup>2</sup> Reserve for Employee Contributions.

1

<sup>3</sup> Totals may not add due to rounding.

The December 31, 2019 valuation assets (actuarial value of assets) are equal to 1.013179 times the reported market value of assets (compared to 1.095342 as of December 31, 2018). Refer to the Appendix for a description of the valuation asset derivation and a detailed calculation of valuation assets.

Assets in the Surplus division(s) are employer assets that have been reserved to be used by the employer at some point in the future to stabilize increases in contributions. These assets are not used in calculating the employer contribution for the fiscal year beginning January 1, 2021.



# **Table 5: Flow of Valuation Assets**

Year				Investment Income		Employee		Valuation
Ended	Employer Co	ontributions	Employee	(Valuation	Benefit	Contribution	Net	Asset
12/31	Required	Additional	Contributions	Assets)	Payments	Refunds	Transfers	Balance
2009	\$ 270,995		\$0	\$ 110,651	\$ (410,143)	\$ 0	\$ 25,621	\$ 3,081,854
2010	264,836		0	139,372	(418,728)	0	0	3,067,334
2011	248,187	\$ 26,612	210	136,314	(454,877)	0	25,251	3,049,031
2012	275,641	33,330	2,836	126,772	(473,027)	0	30,995	3,045,578
2013	304,784	39,996	(2,126)	159,646	(546,580)	0	0	3,001,298
2014	311,930	39,996	289	156,830	(586,554)	0	0	2,923,789
2015	337,417	138,112	289	142,205	(591,233)	0	0	2,950,579
2016	359,497	117,160	291	139,955	(599,144)	0	0	2,968,338
2017	361,817	266,647	152	176,321	(608,146)	0	0	3,165,129
2018	378,970	183,000	152	116,870	(659,206)	0	0	3,184,915
2019	391,442	619,126	152	162,934	(684,933)	(884)	0	3,672,752

#### Notes:

Transfers in and out are usually related to the transfer of participants between municipalities, and to employer and employee payments for service credit purchases (if any) that the governing body has approved.

Additional employer contributions, if any, are shown separately starting in 2011. Prior to 2011, additional contributions are combined with the required employer contributions.

The investment income column reflects the recognized investment income based on Valuation Assets. It does not reflect the market value investment return in any given year.

The Valuation Asset balance includes assets from Surplus divisions, if any.



# Table 6: Actuarial Accrued Liabilities and Valuation Assetsas of December 31, 2019

		Actuarial Accrued Liability												Unfunded	
				Vested										(	Overfunded)
		Active		Former	Re	etirees and		Pending					Percent		Accrued
Division	Ei	mployees		Employees	Be	eneficiaries		Refunds		Total	Val	uation Assets	Funded		Liabilities
01 - Gnrl Emp	\$	640,291	\$	301,523	\$	4,411,293	\$	0	•	\$ 5,353,107	\$	1,623,245	30.3%	\$	3,729,862
11 - Commissioners		18,820		0		18,034		0		36,854		20,148	54.7%		16,706
12 - Admin		189,318		183,152		1,892,796		0		2,265,266		1,212,893	53.5%		1,052,373
HA - New hires after 7/1/2011		300,515		30,501		0		0		331,016		288,872	87.3%		42,144
S1 - Surplus Unassoc.		0		0		0		0		0		527,594			(527,594)
Total	\$	1,148,944	\$	515,176	\$	6,322,123	\$	0		\$ 7,986,243	\$	3,672,752	46.0%	\$	4,313,491



The following results show the combined accrued liabilities and assets for each set of linked divisions. These results are already shown in the table on the prior page(s).

#### Table 6 (continued)

		Actuarial Accrued Liability						Unfunded
		Vested						(Overfunded)
	Active	Former	<b>Retirees and</b>	Pending			Percent	Accrued
Division	Employees	Employees	Beneficiaries	Refunds	Total	Valuation Assets	Funded	Liabilities
Linked Divisions HA, 01, 11, 12	\$ 1,148,944	\$ 515,176	\$ 6,322,123	\$0	\$ 7,986,243	\$ 3,145,158	39.4%	\$ 4,841,085

Please see the Comments on Asset Smoothing in the Executive Summary of this report.



# **Table 7: Actuarial Accrued Liabilities - Comparative Schedule**

Valuation Date December 31	Actuarial Accrued Liability	Valuation Assets	Percent Funded	Unfunded (Overfunded) Accrued Liabilities		
2005	\$ 5,809,295	\$ 2,830,180	49%	\$ 2,979,115		
2006	6,190,918	2,995,004	48%	3,195,914		
2007	6,374,895	3,109,944	49%	3,264,951		
2008	6,540,206	3,084,730	47%	3,455,476		
2009	6,634,473	3,081,854	46%	3,552,619		
2010	6,640,819	3,067,334	46%	3,573,485		
2011	6,856,191	3,049,031	44%	3,807,160		
2012	6,965,380	3,045,578	44%	3,919,802		
2013	7,178,769	3,001,298	42%	4,177,471		
2014	7,307,234	2,923,789	40%	4,383,445		
2015	7,624,779	2,950,579	39%	4,674,200		
2016	7,686,364	2,968,338	39%	4,718,026		
2017	7,748,584	3,165,129	41%	4,583,455		
2018	7,833,635	3,184,915	41%	4,648,720		
2019	7,986,243	3,672,752	46%	4,313,491		

Notes: Actuarial assumptions were revised for the 2008, 2009, 2010, 2011, 2012, 2015 and 2019 actuarial valuations.

The Valuation Assets include assets from Surplus divisions, if any.

Years where historical information is not available will be displayed with zero values.

Throughout this report are references to valuation results generated prior to the 2018 valuation date. Results prior to 2018 were received directly from the prior actuary or extracted from the previous valuation system by MERS's technology service provider.



# **Tables 8 and 9: Division-Based Comparative Schedules**

### **Division 01 - Gnrl Emp**

				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2009	\$ 4,891,277	\$ 2,214,221	45%	\$ 2,677,056
2010	4,790,796	2,176,773	45%	2,614,023
2011	4,941,261	2,134,701	43%	2,806,560
2012	5,038,459	2,113,218	42%	2,925,241
2013	5,211,898	2,046,549	39%	3,165,349
2014	5,294,688	1,954,226	37%	3,340,462
2015	5,478,659	1,900,748	35%	3,577,911
2016	5,465,985	1,832,472	34%	3,633,513
2017	5,370,446	1,801,087	34%	3,569,359
2018	5,350,476	1,712,441	32%	3,638,035
2019	5,353,107	1,623,245	30%	3,729,862

#### Table 8-01: Actuarial Accrued Liabilities - Comparative Schedule

Notes: Actuarial assumptions were revised for the 2009, 2010, 2011, 2012, 2015 and 2019 actuarial valuations.

	Active Em	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	Contribution <sup>1</sup>	Rate <sup>2</sup>
2009	19	\$ 726,556	27.50%	0.00%
2010	19	710,395	27.53%	0.00%
2011	18	672,855	\$ 17,956	0.00%
2012	17	662,329	\$ 18,723	0.00%
2013	15	576,764	\$ 20,009	0.00%
2014	13	480,629	\$ 20,704	0.00%
2015	9	345,589	\$ 22,404	0.00%
2016	7	259,237	\$ 22,564	0.00%
2017	6	242,722	\$ 22,548	0.00%
2018	6	261,154	\$ 23,718	0.00%
2019	4	175,839	\$ 25,030	0.00%

#### Table 9-01: Computed Employer Contributions - Comparative Schedule

1 For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

2 For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

**Note:** The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above.

See the Benefit Provision History, later in this report, for past benefit provision changes.



				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2009	\$ 34,777	\$ 14,393	41%	\$ 20,384
2010	36,043	13,679	38%	22,364
2011	26,132	15,219	58%	10,913
2012	29,479	17,926	61%	11,553
2013	31,263	19,103	61%	12,160
2014	31,829	20,140	63%	11,689
2015	34,474	21,036	61%	13,438
2016	35,985	22,049	61%	13,936
2017	35,968	21,608	60%	14,360
2018	36,042	20,747	58%	15,295
2019	36,854	20,148	55%	16,706

Table 8-11: Actuarial Accrued Liabilities - Comparative Schedule

	Active En	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	<b>Contribution</b> <sup>1</sup>	Rate <sup>2</sup>
2009	3	\$ 14,922	14.12%	0.00%
2010	3	14,922	15.17%	0.00%
2011	3	14,922	\$ 90	2.82%
2012	2	10,042	\$ 79	2.82%
2013	2	10,261	\$ 74	2.82%
2014	2	10,261	\$ 75	2.82%
2015	2	10,261	\$ 91	2.82%
2016	1	5,389	\$ 94	2.82%
2017	1	5,410	\$ 99	2.82%
2018	1	5,407	\$ 106	2.82%
2019	1	5,381	\$ 122	2.82%

1 For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

2 For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

**Note:** The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above.

See the Benefit Provision History, later in this report, for past benefit provision changes.



Valuation Date	Actuarial		Percent	Unfunded (Overfunded) Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2009	\$ 1,708,419	\$ 853,240	50%	\$ 855,179
2010	1,813,980	876,882	48%	937,098
2011	1,889,011	898,875	48%	990,136
2012	1,893,319	904,423	48%	988,896
2013	1,916,216	912,023	48%	1,004,193
2014	1,935,592	903,679	47%	1,031,913
2015	2,037,748	952,003	47%	1,085,745
2016	2,059,664	993,039	48%	1,066,625
2017	2,159,575	1,084,078	50%	1,075,497
2018	2,202,336	1,135,371	52%	1,066,965
2019	2,265,266	1,212,893	54%	1,052,373

Table 8-12: Actuarial Accrued Liabilities - Comparative Schedule
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	Active En	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	<b>Contribution</b> <sup>1</sup>	Rate <sup>2</sup>
2009	7	\$ 333,100	21.96%	0.00%
2010	6	258,305	27.96%	0.00%
2011	5	225,423	\$ 6,211	0.00%
2012	3	114,253	\$ 5,603	0.00%
2013	3	119,137	\$ 5,901	0.00%
2014	3	128,195	\$ 6,268	0.00%
2015	3	125,218	\$ 6,977	0.00%
2016	3	132,710	\$ 7,033	0.00%
2017	2	93,953	\$ 7,086	0.00%
2018	2	105,795	\$ 7,313	0.00%
2019	2	98,578	\$ 7,514	0.00%

1 For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

2 For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

**Note:** The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above.

See the Benefit Provision History, later in this report, for past benefit provision changes.



				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2009	\$ 0	\$0	0%	\$ 0
2010	0	0	0%	0
2011	(213)	236	-111%	(449)
2012	4,123	10,011	243%	(5,888)
2013	19,392	23,623	122%	(4,231)
2014	45,125	45,744	101%	(619)
2015	73,898	76,792	104%	(2,894)
2016	124,730	120,778	97%	3,952
2017	182,595	170,334	93%	12,261
2018	244,781	225,015	92%	19,766
2019	331,016	288,872	87%	42,144

Table 8-HA: Actuarial Accrued Liabilities - Comparative Schedule

	Active En	nployees	Computed	Employee
Valuation Date		Annual	Employer	Contribution
December 31	Number	Payroll	<b>Contribution</b> <sup>1</sup>	Rate <sup>2</sup>
2009	0	\$0	\$ 0	0.00%
2010	0	0	\$ 0	0.00%
2011	1	46,470	5.48%	0.00%
2012	4	192,934	5.24%	0.00%
2013	7	275,932	5.34%	0.00%
2014	10	396,226	5.28%	0.00%
2015	14	528,961	5.46%	0.00%
2016	18	716,469	5.37%	0.00%
2017	21	813,764	5.52%	0.00%
2018	20	837,756	5.48%	0.00%
2019	25	1,033,111	5.51%	0.00%

1 For open divisions, a percent of pay contribution is shown. For closed divisions, a monthly dollar contribution is shown.

2 For each valuation year, the computed employer contribution is based on the employee rate. If the employee rate changes during the applicable fiscal year, the computed employer contribution will be adjusted.

**Note:** The contributions shown in Table 9 for the 12/31/2015 through 12/31/2019 valuations do **not** reflect the phase-in of the increased contribution requirements associated with the new actuarial assumptions. The full contribution without phase-in is shown in Table 9 above.

See the Benefit Provision History, later in this report, for past benefit provision changes.



				Unfunded (Overfunded)
Valuation Date	Actuarial		Percent	Accrued
December 31	Accrued Liability	Valuation Assets	Funded	Liabilities
2009	\$0	\$0		\$ 0
2010	0	0		0
2011	0	0		0
2012	0	0		0
2013	0	0		0
2014	0	0		0
2015	0	0		0
2016	0	0		0
2017	0	88,022		(88,022)
2018	0	91,341		(91,341)
2019	0	527,594		(527,594)

Table 8-S1:	Actuarial Accrued	Liabilities - Com	parative Schedule
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# **Table 10: Division-Based Layered Amortization Schedule**

### **Division 01 - Gnrl Emp**

				Amounts for Fiscal Year Beginning 1/1/2021					
Type of UAL	Date Established	Original Balance <sup>1</sup>	Original Amortization Period <sup>2</sup>		tstanding - Balance <sup>3</sup>	Remaining Amortization Period <sup>2</sup>	Amo	nnual ortization orment	
Initial	12/31/2015	\$ 3,577,911	23	\$	3,708,029	19	\$	285,948	
(Gain)/Loss	12/31/2016	5,858	22		6,393	19		492	
(Gain)/Loss	12/31/2017	(95,928)	21		(104,058)	19		(8,028)	
(Gain)/Loss	12/31/2018	51,632	20		55,746	19		4,296	
(Gain)/Loss	12/31/2019	(81,991)	19		(88,017)	19		(6,792)	
Assumption	12/31/2019	153,283	19		150,755	19		11,628	
Total				\$	3,728,848		\$	287,544	

### Table 10-01: Layered Amortization Schedule

<sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

<sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

The unfunded accrued liability (UAL) as of December 31, 2019 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2019 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



				Amounts for Fiscal Year Beginning 1/1/2021					
Type of UAL	Date Established	ginal ance <sup>1</sup>	Original Amortization Period <sup>2</sup>		anding alance <sup>3</sup>	Remaining Amortization Period <sup>2</sup>	Ann Amorti Payn	ization	
Initial	12/31/2015	\$ 13,438	23	\$	14,161	19	\$	1,092	
(Gain)/Loss	12/31/2016	59	22		80	19		12	
(Gain)/Loss	12/31/2017	303	21		327	19		24	
(Gain)/Loss	12/31/2018	820	20		890	19		72	
(Gain)/Loss	12/31/2019	376	19		404	19		36	
Assumption	12/31/2019	910	19		916	19		72	
Total				\$	16,778		\$	1,308	

 Table 10-11: Layered Amortization Schedule

<sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

<sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

The unfunded accrued liability (UAL) as of December 31, 2019 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2019 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



					Amounts for Fiscal Year Beginning 1/1/2021					
Type of UAL	Date Established	Original Balance <sup>1</sup>				, end	Remaining Amortization Period <sup>2</sup>	Amor	nual tization ment	
Initial	12/31/2015	\$	1,085,745	23	\$	1,128,124	19	\$	87,000	
(Gain)/Loss	12/31/2016		(37,053)	22		(40,467)	19		(3,120)	
(Gain)/Loss	12/31/2017		2,220	21		2,402	19		180	
(Gain)/Loss	12/31/2018		(15,877)	20		(17,138)	19		(1,320)	
(Gain)/Loss	12/31/2019		(90,335)	19		(96,975)	19		(7,476)	
Assumption	12/31/2019		71,746	19		73,247	19		5,652	
Total					\$	1,049,193		\$	80,916	

 Table 10-12: Layered Amortization Schedule

<sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

<sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

The unfunded accrued liability (UAL) as of December 31, 2019 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2019 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



				Amounts for Fiscal Year Beginning 1/1/2021				
Type of UAL	Date Established	Original Balance <sup>1</sup>	Original Amortization Period <sup>2</sup>	Outsta UAL Ba		Remaining Amortization Period <sup>2</sup>	Anno Amortiz Paym	zation
(Gain)/Loss	12/31/2016	\$ 4,195	15	\$	4,245	12	\$	456
(Gain)/Loss	12/31/2017	7,741	15		8,054	13		816
(Gain)/Loss	12/31/2018	6,978	15		7,404	14		708
(Gain)/Loss	12/31/2019	16,086	15		17,268	15		1,572
Assumption	12/31/2019	6,029	15		6,331	15		576
Total				\$	43,302		\$	4,128

### Table 10-HA: Layered Amortization Schedule

<sup>1</sup> For each type of UAL (layer), this is the original balance as of the date the layer was established.

<sup>2</sup> According to the MERS amortization policy, each type of UAL (layer) is amortized over a specific period (see Appendix on MERS website).

<sup>3</sup> This is the remaining balance as of the valuation date, projected to the beginning of the fiscal year shown above.

The unfunded accrued liability (UAL) as of December 31, 2019 (see Table 6) is projected to the beginning of the fiscal year for which the contributions are being calculated. This allows the 2019 valuation to take into account the expected future contributions that are based on past valuations. Each type of UAL (layer) is amortized over the appropriate period. Please see the Appendix on the MERS website for a detailed description of the amortization policy.



# **GASB 68 Information**

The following information has been prepared to provide some of the information necessary to complete GASB Statement No. 68 disclosures. Statement 68 is effective for fiscal years beginning after June 15, 2014. Additional resources, including an Implementation Guide, are available at <a href="http://www.mersofmich.com/">http://www.mersofmich.com/</a>.

Actuarial Valuation Date: Measurement Date of the Total Pension Liability (TPL):		12/31/2019 12/31/2019			
At 12/31/2019, the following employees were covered by the benefit terms: Inactive employees or beneficiaries currently receiving benefits: Inactive employees entitled to but not yet receiving benefits (including refunds): Active employees:		49 9 <u>32</u> 90			
Total Pension Liability as of 12/31/2018 measurement date:	\$	7,672,565			
Total Pension Liability as of 12/31/2019 measurement date:	\$	7,819,826			
Service Cost for the year ending on the 12/31/2019 measurement date:	\$	75,296			
Change in the Total Pension Liability due to: - Benefit changes <sup>1</sup> : - Differences between expected and actual experience <sup>2</sup> : - Changes in assumptions <sup>2</sup> :	\$ \$ \$	0 (55,032) 223,430			
Average expected remaining service lives of all employees (active and inactive):		3			
<ul> <li><sup>1</sup> A change in liability due to benefit changes is immediately recognized when calculating pension expense for the year.</li> <li><sup>2</sup> Changes in liability due to differences between actual and expected experience, and changes in assumptions, are recognized in pension expense over the average remaining service lives of all employees.</li> <li>Covered employee payroll: (Needed for Required Supplementary Information)</li> <li>\$ 1,312,909</li> </ul>					
	7	_,,			
Sensitivity of the Net Pension Liability to changes in the discount rate:					
1% DecreaseCurrent Discount(6.60%)Rate (7.60%)Change in Net Pension Liability as of 12/31/2019:\$ 704,968	1 \$	1% Increase ( <u>8.60%)</u> (608,085)			

Note: The current discount rate shown for GASB 68 purposes is higher than the MERS assumed rate of return. This is because for GASB 68 purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes it is net of administrative expenses.



### **GASB 68 Information**

This page is for those municipalities who need to "roll-forward" their total pension liability due to the timing of completion of the actuarial valuation in relation to their fiscal year-end.

The following information has been prepared to provide some of the information necessary to complete GASB Statement No. 68 disclosures. Statement 68 is effective for fiscal years beginning after June 15, 2014. Additional resources, including an Implementation Guide, are available at www.mersofmich.com.

Actuarial Valuation Date: Measurement Date of the Total Pension Liability (TPL):	12/31/2019 12/31/2020			
At 12/31/2019, the following employees were covered by the benefit terms: Inactive employees or beneficiaries currently receiving benefits: Inactive employees entitled to but not yet receiving benefits (including refunds): Active employees:	49 9 <u>32</u> 90			
Total Pension Liability as of 12/31/2019 measurement date:\$	7,665,926			
Total Pension Liability as of 12/31/2020 measurement date:\$	7,781,507			
Service Cost for the year ending on the 12/31/2020 measurement date: \$	75,800			
Change in the Total Pension Liability due to:\$- Benefit changes <sup>1</sup> :\$- Differences between expected and actual experience <sup>2</sup> :\$- Changes in assumptions <sup>2</sup> :\$				
Average expected remaining service lives of all employees (active and inactive):	3			
<sup>1</sup> A change in liability due to benefit changes is immediately recognized when calculating pension expense for the year. <sup>2</sup> Changes in liability due to differences between actual and expected experience, and changes in assumptions, are recognized in pension expense over the average remaining service lives of all employees.				
Covered employee payroll: (Needed for Required Supplementary Information) \$	1,312,909			
Sensitivity of the Net Pension Liability to changes in the discount rate:				
1% Decrease Current Discount	1% Increase			

	T	1% Decrease	Curi	ent Discount	1	.% increase
		<u>(6.60%)</u>	<u>R</u> a	ate (7.60%)		<u>(8.60%)</u>
Change in Net Pension Liability as of 12/31/2020:	\$	694,073	\$	-	\$	(599 <i>,</i> 405)

Note: The current discount rate shown for GASB 68 purposes is higher than the MERS assumed rate of return. This is because for GASB 68 purposes, the discount rate must be gross of administrative expenses, whereas for funding purposes it is net of administrative expenses.



# **Benefit Provision History**

The following benefit provision history is provided by MERS. Any corrections to this history or discrepancies between this information and information displayed elsewhere in the valuation report should be reported to MERS. All provisions are listed by date of adoption.

01 - Gnrl Emp	
12/1/2016	Service Credit Purchase Estimates - Yes
1/1/2006	E 2% COLA Adopted (01/01/2006)
6/1/2005	Benefit F55 (With 25 Years of Service)
1/1/2005	E 2% COLA Adopted (01/01/2005)
1/1/2004	E 2% COLA Adopted (01/01/2004)
1/1/2003	Benefit B-2
1/1/2003	E 2% COLA Adopted (01/01/2003)
1/1/2002	E 2% COLA Adopted (01/01/2002)
1/1/2001	E 2% COLA Adopted (01/01/2001)
1/1/2000	Flexible E 1% COLA Adopted (01/01/2000)
3/21/1994	Exclude Temporary Employees
7/1/1993	Benefit FAC-5 (5 Year Final Average Compensation)
7/1/1993	10 Year Vesting
7/1/1993	Benefit C-1 (New)
7/1/1993	Member Contribution Rate 0.00%
7/1/1993	Fiscal Month - January
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

### 11 - Commissioners

••••••••••	
12/1/2016	Service Credit Purchase Estimates - Yes
7/1/2011	Member Contribution Rate 2.82%
1/1/2006	E 2% COLA Adopted (01/01/2006)
1/1/2005	E 2% COLA Adopted (01/01/2005)
1/1/2004	E 2% COLA Adopted (01/01/2004)
1/1/2003	E 2% COLA Adopted (01/01/2003)
1/1/2002	E 2% COLA Adopted (01/01/2002)
10/1/1998	Benefit FAC-5 (5 Year Final Average Compensation)
10/1/1998	10 Year Vesting
10/1/1998	Benefit C-1 (New)
10/1/1998	Member Contribution Rate 0.00%
9/10/1998	Day of work defined as 1 Hour a Month for All employees.
7/1/1993	Fiscal Month - January
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

### 12 - Admin

12/1/2016	Service Credit Purchase Estimates - Yes
1/1/2006	E 2% COLA Adopted (01/01/2006)
1/1/2005	E 2% COLA Adopted (01/01/2005)
1/1/2004	E 2% COLA Adopted (01/01/2004)
1/1/2003	E 2% COLA Adopted (01/01/2003)



### 12 - Admin

12/31/2000	Benefit FAC-3 (3 Year Final Average Compensation)
12/31/2000	10 Year Vesting
12/31/2000	Benefit B-2
12/31/2000	Benefit F55 (With 25 Years of Service)
12/31/2000	Member Contribution Rate 0.00%
7/1/1993	Fiscal Month - January
	Defined Benefit Normal Retirement Age - 60
	Early Reduced (.5%) at Age 50 with 25 Years or Age 55 with 15 Years

### HA - New hires after 7/1/2011

age Compensation)
ent Age - 60

### S1 - Surplus Unassoc.

7/1/1993 Fiscal Month - January



# Plan Provisions, Actuarial Assumptions, and Actuarial Funding Method

Details on MERS plan provisions, actuarial assumptions, and actuarial methodology can be found in the Appendix. Some actuarial assumptions are specific to this municipality and its divisions. These are listed below.

#### Increase in Final Average Compensation

Division	FAC Increase Assumption
All Divisions	2.00%

#### Withdrawal Rate Scaling Factor

Division	Withdrawal Rate Scaling Factor
All Divisions	100%

### **Miscellaneous and Technical Assumptions**

Loads – None.



# **Risk Commentary**

Determination of the accrued liability, the employer contribution, and the funded ratio requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability, the actuarially determined contribution and the funded ratio that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

- Investment Risk actual investment returns may differ from the expected returns;
- Asset/Liability Mismatch changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
- Salary and Payroll Risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liability and contributions differing from expected;
- Longevity Risk members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
- **Other Demographic Risks** members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.



#### PLAN MATURITY MEASURES

Risks facing a pension plan evolve over time. A young plan with virtually no investments and paying few benefits may experience little investment risk. An older plan with a large number of members in pay status and a significant trust may be much more exposed to investment risk. Generally accepted plan maturity measures include the following:

	<u>12/31/2019</u>	<u>12/31/2018</u>
1. Ratio of the market value of assets to total payroll	2.8	2.4
2. Ratio of actuarial accrued liability to payroll	6.1	6.5
3. Ratio of actives to retirees and beneficiaries	0.7	0.6
4. Ratio of market value of assets to benefit payments	5.3	4.4
5. Ratio of net cash flow to market value of assets (boy)	11.2%	-3.1%

#### RATIO OF MARKET VALUE OF ASSETS TO TOTAL PAYROLL

The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. For example, if the market value of assets is 2.0 times the payroll, a return on assets 5% different than assumed would equal 10% of payroll. A higher (lower) or increasing (decreasing) level of this maturity measure generally indicates a higher (lower) or increasing (decreasing) volatility in plan sponsor contributions as a percentage of payroll.

#### RATIO OF ACTUARIAL ACCRUED LIABILITY TO PAYROLL

The relationship between actuarial accrued liability and payroll is a useful indicator of the potential volatility of contributions for a fully funded plan. A funding policy that targets a funded ratio of 100% is expected to result in the ratio of assets to payroll and the ratio of liability to payroll converging over time.

#### RATIO OF ACTIVES TO RETIREES AND BENEFICIARIES

A young plan with many active members and few retirees will have a high ratio of active to retirees. A mature open plan may have close to the same number of actives to retirees resulting in a ratio near 1.0. A super-mature or closed plan may have significantly more retirees than actives resulting in a ratio below 1.0.

#### RATIO OF MARKET VALUE OF ASSETS TO BENEFIT PAYMENTS

The MERS' Actuarial Policy requires a total minimum contribution equal to the excess (if any) of three times the expected annual benefit payments over the projected market value of assets as of the participating municipality or court's Fiscal Year for which the contribution applies. The ratio of market value of assets to benefit payments as of the valuation date provides an indication of whether the division is at risk for triggering the minimum contribution rule in the near term. If the division triggers this minimum contribution rule, the required employer contributions could increase dramatically relative to previous valuations.

#### RATIO OF NET CASH FLOW TO MARKET VALUE OF ASSETS

A positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means existing funds are being used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.



# **State Reporting**

The following information has been prepared to provide some of the information necessary to complete the pension reporting requirements for the State of Michigan's Local Government Retirement System Annual Report (Form No. 5572). Additional resources are available at <u>www.mersofmich.com</u> and on the State <u>website</u>.

Form 5572 Line Reference	Description	Result
10	Membership as of December 31, 2019	
11	Indicate number of active members	32
12	Indicate number of inactive members (excluding pending refunds)	9
13	Indicate number of retirees and beneficiaries	49
14	Investment Performance for Calendar Year Ending December 31, 2019 <sup>1</sup>	
15	Enter actual rate of return - prior 1-year period	14.02%
16	Enter actual rate of return - prior 5-year period	6.39%
17	Enter actual rate of return - prior 10-year period	7.97%
18	Actuarial Assumptions	
19	Actuarial assumed rate of investment return <sup>2</sup>	7.35%
20	Amortization method utilized for funding the system's unfunded actuarial accrued liability, if any	Level Percent
21	Amortization period utilized for funding the system's unfunded actuarial accrued liability, if any <sup>3</sup>	19
22	Is each division within the system closed to new employees? <sup>4</sup>	No
23	Uniform Assumptions	
24	Enter retirement pension system's actuarial value of assets using uniform assumptions	\$3,651,480
25	Enter retirement pension system's actuarial accrued liabilities using uniform assumptions	\$8,416,750
27	Actuarially Determined Contribution (ADC) using uniform assumptions, Fiscal Year Ending December 31, 2020	\$483,576

<sup>1.</sup> The Municipal Employees' Retirement System's investment performance has been provided to GRS from MERS Investment Staff and included here for reporting purposes. This investment performance figures reported are net of investment expenses on a rolling calendar-year basis for the previous 1-, 5-, and 10-year periods as required under PA 530.

<sup>2.</sup> Net of administrative and investment expenses.

<sup>3.</sup> Populated with the longest amortization period remaining in the amortization schedule, across all divisions in the plan. This is when each division and the plan in total is expected to reach 100% funded if all assumptions are met.

<sup>4.</sup> If all divisions within the employer are closed, "yes." If at least one division is open (including shadow divisions) indicate "no."

